

CORPORATION OF THE TOWNSHIP OF ESQUIMALT

Municipal Hall 1229 Esquimalt Road Esquimalt, B.C. V9A 3P1

Legislation Details (With Text)

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Title: OCP Amending Bylaw 3030 and Zoning Bylaw Amending Bylaw 3031, CD No. 138, Public Safety

Building, Staff Report No. DEV-21-045

Sponsors:

Indexes:

Code sections:

Attachments: 1. Appendix A - Bylaw 3030 OCP Amendment 500 Park Place Public Safety Building, 2. Appendix B -

Bylaw 3031 CD-138 500 Park Place Public Safety Building, 3. Appendix C - Key Map, 4. Appendix D - Architectural Drawing Set, 5. Appendix E - Landscape Plan, 6. Appendix F - Consultation for Public Safety Building Redevelopment redacted AF, 7. Appendix G - Green Building Checklist, 8. Appendix

H - Staff Presentation, 9. Appendix I - Architect's Presentation

 Date
 Ver.
 Action By
 Action
 Result

 6/14/2021
 1
 Council

REQUEST FOR DECISION

DATE: June 2, 2021 Report No. DEV-21-045

TO: Laurie Hurst, Chief Administrative Officer

FROM: Bill Brown, Director of Development Services

SUBJECT:

Official Community Plan Amendment and Zoning Bylaw Amendment for the Proposed Public Safety Building at 500 Park Place

RECOMMENDATION:

1.That Council resolves that Official Community Plan Bylaw, 2018, No. 2922, Amendment Bylaw, 2021, No. 3030, attached to Staff Report No. DEV-21-045 as Appendix A, which would:

- Add a policy under Section 9.2 that would support the development of a Public Safety Building at 500 Park Place.
- Replace the policy under Section 9.2 so that the primary emergency operations centre would move from the Municipal Hall to the new Public Safety Building when it becomes operational.
- Amend Section 17.3.20 by adding the Public Safety Building to the list of developments exempted from requiring a development permit.

- Amend Schedule "B" being the "Proposed Land Use Designations" map, by designating all of PID 031-165-788, legally described as Lot A Suburban Lot 40 Esquimalt District Plan EPP103969 [500 Park Place] as "Institutional", noting that:
 - the portion shown cross-hatched on attached Schedule "A" of Bylaw No. 3030 is approximately the area previously legally defined as the Lots 273, 274, and 275 Suburban Lot 40 Esquimalt District Plan 2854 and is changing from "Commercial/Commercial Mixed-use" to "Institutional"; and
 - the portion previously legally defined as the Lot 1 Suburban Lot 40 Esquimalt District Plan EPP36750 is already designated "Institutional".
- Amend Schedule "F" being the "Public Parks and Facilities" map, by labelling all PID 031-165-788, legally described as Lot A Suburban Lot 40 Esquimalt District Plan EPP103969 [500 Park Place] as "Public Facilities" noting that:
 - the portion shown cross-hatched on attached Schedule "B" of Bylaw No. 3030 is approximately the area previously legally defined as the Lots 273, 274, and 275 Suburban Lot 40 Esquimalt District Plan 2854 and is changing from no designation to "Public Facilities"; and
 - the portion previously legally defined as the Lot 1 Suburban Lot 40 Esquimalt District Plan EPP36750 is already labelled "Public Facilities".
- Amend Schedule "H" being the "Development Permit Areas" map, by colour-coding all PID 031

 -165-788, legally described as Lot A Suburban Lot 40 Esquimalt District Plan EPP103969 [500 Park Place] as white, noting that:
 - the portion shown cross-hatched on attached Schedule "C" of Bylaw No. 3030 is approximately the area previously legally defined as the Lots 273, 274, and 275 Suburban Lot 40 Esquimalt District Plan 2854 and is removing the Development Permit Area "6 - Multi-Family Residential" designation; and
 - the portion shown hatched on Schedule "C" previously legally defined as the Lot 1
 Suburban Lot 40 Esquimalt District Plan EPP36750 is already colour-coded as white.

be given first and second readings.

- 2. That Council resolves that Zoning Bylaw, 1992, No. 2050, Amendment Bylaw No. 3031, attached to Staff Report DEV-21-045 as Appendix B, which would amend Zoning Bylaw, 1992, No. 2050 by changing the zoning designation of PID 031-165-788, legally described as Lot A Suburban Lot 40 Esquimalt District Plan EPP103969 [500 Park Place], to CD-138 [Comprehensive Development District No. 138], noting:
 - the portion shown cross-hatched on attached Schedule 'A' of Bylaw No. 3031 is approximately the area previously legally defined as the Lots 273, 274, and 275 Suburban Lot 40 Esquimalt District Plan 2854 and is changing from C-3 [Core Commercial] to CD No. 138 [Comprehensive Development District No. 138]; and
 - the portion shown hatched on attached Schedule 'A' of Bylaw No. 3031 is approximately the area previously legally defined as the Lot 1 Suburban Lot 40 Esquimalt District Plan EPP36750 and is changing from P-1 [Public/Institutional] to CD No. 138 [Comprehensive Development District No. 138].

be given first and second readings.

3. That Council authorizes the Corporate Officer to schedule a Public Hearing for Official Community Plan Bylaw, 2018, No. 2922, Amendment Bylaw No. 3030, and Zoning Bylaw, 1992, No. 2050, Amendment Bylaw No. 3031, mail notices and advertise for same in the local newspaper.

RELEVANT POLICY:

Declaration of Climate Emergency
Local Government Act
Official Community Plan Bylaw, 2018, No. 2922
Zoning Bylaw, 1992, No. 2050
Parking Bylaw, 1992, No. 2011
Development Application Procedures and Fees Bylaw, No. 2791, 2012
Advisory Planning Commission Bylaw, 2012, No. 2792
Subdivision and Development Control Bylaw, 1997, No. 2175

STRATEGIC RELEVANCE:

The proposed amendment to the Official Community Plan and Zoning Bylaw to allow for the redevelopment of the subject property to accommodate a new Public Safety Building supports two of Council's Strategic Priorities and associated strategic goals and operational strategies:

1) Strategic Priority: HEALTHY, LIVABLE AND DIVERSE COMMUNITY

Strategic Goal: Fully utilize the \$17 million McLoughlin amenity funds to maximum potential.

Operational Strategy: Identify and facilitate the selection of projects to be funded by McLoughlin amenity funds in conjunction with public consultation (emergency services and public safety facilities, waterfront park improvements and recreation/public space improvements)

2) Strategic Priority: RESILIENT AND DIVERSE ECONOMIC ENVIRONMENT

Strategic Goal: Develop and seek opportunities for the Municipal Lands within the Esquimalt Town Centre.

Operational Strategy: Explore opportunities for Public Safety Building project in conjunction with McLoughlin amenity funds.

BACKGROUND:

Appendices

Appendix A: Official Community Plan Bylaw, 2018, No. 2922, Amendment Bylaw No. 3030

Appendix B: Zoning Bylaw 1992, No. 2050, Amendment Bylaw No. 3031 [CD-138]

Appendix C: Key Map showing the location of the proposed Public Safety Building

Appendix D: Architectural and landscape drawings showing the general design intent for the

redevelopment of the subject property.

Appendix E: Landscape Plan

Appendix F: Community Consultation

Appendix G: Green Building Checklist
Appendix H: Staff PowerPoint presentation
Appendix I: Architect's PowerPoint presentation

Timeline

September 24, 2020 Letter sent to Potentially Affected Organizations or Authorities.

December 3, 2020 OCP Amendment and Rezoning Application Received.

December 9, 2020 Application reviewed by the Design Review Committee.

December 15, 2020 Application reviewed by the Advisory Planning Commission.

April 30, 2021 569 Neighbourhood Consultation Notices delivered to owners and occupants within 100 m of subject property.

Purpose of Application

The Township of Esquimalt has initiated a planning and design process that will see the redevelopment of the subject site from a fire hall, police station and parking lot, to a fully integrated mixed use public safety building with a ground-level commercial frontage along Esquimalt Road (Appendix "D"). In addition, the proposed building would contain offices for Community Safety Services including Bylaw Enforcement, the primary Emergency Operations Centre, flex space for community events, and an office for the Capital Regional District. The specific list of proposed uses is as follows:

- (a) Art Gallery
- (b) Arts and Craft Studios excluding Wood and Metal Working
- (c) Arts and Wellness Teaching Centre
- (d) Assembly Use
- (e) Business and Professional Office
- (f) Counselling Services
- (g) Educational Interpretive Centre
- (h) Fire Hall
- (i) Fitness Centre
- (i) Government Office
- (k) Police Station
- (I) Restaurant
- (m)Personal Service Establishment
- (n) Recreation Centre
- (o) Retail Store

As the proposed development does not conform to the Zoning Bylaw or the Official Community Plan, both documents need to be amended.

At this time the Council is asked to consider the proposed: uses, setbacks, building height, distribution of mass, relationship to the public realm, and relationship to adjacent properties. It should be noted that, as is the case with most municipal buildings, a development permit will not be required for the proposed Public Safety Building. The Local Government Act does not contain provisions for establishing a development permit area to govern form and character of an institutional building.

CONTEXT:

Applicant: Laurie Hurst, Chief Administrative Officer

Owner: Corporation of the Township of Esquimalt

Designer: Architectural - HCMA Architecture and Design

Landscape - Murdoch de Greef Inc.

Property Size: 810 m²

OCP Land Use Designation:

Current: North half is Commercial/Commercial Mixed Use

South half is Institutional

Proposed: Institutional

Zoning:

Current Zone: North half is Core Commercial [C-3]

South half is Public/Institutional [P-1]

Proposed Zone: Comprehensive District No. 138 [CD-138].

Land Use:

Existing Land Use: Firehall/Police Station and Parking Lot

Proposed Land Use: Public Safety Building (Fire, Police, Bylaw Enforcement,

Emergency Operations Centre), small Capital Regional District office, and ground floor commercial along Esquimalt Road. See list

of specific proposed uses under the "Purpose of Application"

section above.

Surrounding Land Uses:

North: Commercial and institutional

South: Residential

East: Mixed-use residential/commercial/institutional

West: Residential and commercial

OCP ANALYSIS:

The Official Community Plan contains little in terms of a policy framework related to the proposed

Public Safety Building. It does contain a policy that, "recognizes the value of maintaining the Esquimalt Municipal Hall as the primary emergency operations centre".

This will be amended to recognize that the proposed Public Safety Building will become the primary Emergency Operations Centre.

The Official Community Plan also contains policy related to the reduction of greenhouse gas emissions. The proposed Public Safety Building will strive to be carbon neutral, hence supporting the following policies:

13.3.3 Building Energy Efficiency

Policy - Adopt best practices based on evolving building technologies and materials.

Policy - Encourage the adoption of passive, efficient, and renewable energy systems in new buildings and during building retrofits.

ZONING ANALYSIS:

The south half of the subject parcel is in the Public Institutional [P-1] zone and the north half in the Core Commercial [C-3] zone. Neither zone is appropriate for the proposed building so a site-specific new zone will be drafted. The new Comprehensive Development No. 138 [CD-138] Zone has been specifically drafted for the proposed development.

Building Height: The maximum building height will be 15.0 metres (3-storeys) which is consistent with the adjacent building to the west.

Lot Coverage: The maximum site coverage for the parkade is 100 percent. The maximum lot coverage of the Principal Building at the First Storey is 73 percent and the maximum lot coverage for the Principal Building at or above the Second Storey is 50 percent.

Siting Requirements:

Building	Esquimalt	Park Place	<u>Carlisle</u>	Interior Side
	Road		<u>Avenue</u>	Lot Lines
<u>Principal</u>	0.0	0.0	<u>13.0 m</u>	0.0
<u>Parkade</u>	0.0	0.0	0.0	0.0

The proposed heights, setbacks, and lot coverage are compatible with the existing built form on this block. The Esquimalt Road setback is consistent with an urban design that promotes an interaction between the people on the street and the people inside the commercial spaces which adds to the dynamic of the street and the urban vibe of the area.

The proposed uses (see list of specific proposed uses in the "Purpose of Application" section above) are based on the various agreements with the Capital Regional District and commercial uses that are compatible with the location.

PARKING ANALYSIS:

The Parking Bylaw does not contain specific parking requirements for fire halls or police stations. The parkade will contain parking stalls for 41 operational vehicles as well as two secure bays. In addition, a garage with the capacity for two vehicles with street level access to Park Place will accommodate the police department's K9 unit. Municipal staff will park at the Archie Browning Sports Centre. Visitors to the building will park on the street or in an adjacent parking lot. There will be no on-site parking for staff or visitors for the commercial uses along Esquimalt Road. There is parking available adjacent to Memorial Park.

COMMENTS FROM OTHER DEPARTMENTS:

Community Safety Services:

The Community Safety Services Director is the project lead for this building.

Engineering Services:

Some of the proposed street trees on Park Place will not be allowed as they interfere with services. The Engineering Department will also require extensive rebuilding of all or parts of Esquimalt Road, Park Place, and Carlisle Street.

Fire Rescue:

No concerns.

Parks and Recreation:

They have requested more detailed information regarding the street trees as well as more detailed information related to various herbaceous plant species.

Committee Recommendations

Recommendation from the Design Review Committee [DRC]

This application was considered at the regular meeting of the DRC held on December 9, 2020. They recommended that the application be forwarded to Council with recommendation to approve, as it is an appropriate site and use.

Recommendation from the Advisory Planning Commission [APC]

This application was considered at the meeting of the APC held on December 15, 2020. They recommended that the application be forwarded to Council with a recommendation to approve with consideration for: 1) Providing a family oriented space; 2) Consider earthquake resilience; 3) Review the layout to try an accommodate a single garbage room; 4) Adding bicycle parking; 5) Best possible energy standards; 6) Avoid an industrial look; 7) Keep the external Fins as a softer look; 8) Increase the massing of the third storey to fill up more space to take advantage of an ideal opportunity in an ideal location; 9) Landscaping on the Esquimalt Road side; and 10) Consider either the overhanging as a floating or substantially supported look. Reason: It provides a much needed public safety space, takes advantage of an ideal location, provides key commercial space and the look is headed in the right direction.

ISSUES:

1. Rationale for Selected Option

The existing fire hall and police station are reaching the end of their serviceable lifespan and do not

adequately meet the future needs of the Township. The proposed Public Safety Building is designed to provide a more integrated approach to public safety that will serve the needs of Township for the next 50 years. The proposed building will incorporate improved seismic protection and significant energy efficient design.

2. Organizational Implications

Once completed, the Public Safety Building will enhance the organizational efficiency of the Corporation by providing a building that has been specifically designed for the functions or the people and equipment that will be using it.

3. Financial Implications

The estimated cost of the Public Safety Building is \$42 million and is being funded by \$7.1 million from the amenity fund and \$35 million through borrowing.

4. Sustainability & Environmental Implications

The Public Safety Building is being designed to be carbon zero.

5. Communication & Engagement

There has been extensive community consultation. Over 500 notices were delivered to owners and occupiers of real property within 100 m of the site. Staff received one submission (Schedule "F"). In addition, rezoning signage has been installed on the site. Also, extensive amounts of information have been available on the Township's website. Furthermore, public hearing notices will be sent out to all owners and occupiers of real property within 100 m of the subject site and notices will be published in the local newspaper two times prior to the public hearing. A public hearing notice will also be put on the Township's web site.

ALTERNATIVES:

- 1) That Council give first and second readings to Bylaws No. 3030 and No. 3031 and authorize the Corporate Officer to schedule a public hearing.
- 2) That Council does not give first and second reading to Bylaws No. 3030 and No. 3031 and request that staff come back with revisions to the proposal or additional information.

CORPORATION OF THE TOWNSHIP OF ESQUIMALT

BYLAW NO. 3030

A Bylaw to amend Bylaw No. 2922, cited as the "Official Community Plan Bylaw, 2018, No. 2922"

THE MUNICIPAL COUNCIL OF THE TOWNSHIP OF ESQUIMALT, in open meeting assembled, enacts as follows:

- 1. This bylaw may be cited as the "Official Community Plan Bylaw, 2018, No. 2922, AMENDMENT BYLAW, 2021, No. 3030".
- 2. That Bylaw No. 2922, cited as the "Official Community Plan Bylaw, 2018, No. 2922" be amended as follows:
 - (1) Add the following policy as the first policy in Section 9.2

"Support the development of a new Public Safety Building at 500 Park Place which will accommodate the Fire Department, Police Services, Community Safety Services, the primary Emergency Operations Centre, an office for the Capital Regional District, an indoor multi-purpose space and outdoor courtyard for general community and public recreation, plus commercial uses along the ground level street frontage on Esquimalt Road."

(2) The following policy in Section 9.2 is amended by deleting:

"Recognize the value of maintaining the Esquimalt Municipal Hall as the primary emergency operations centre and Esquimalt Public Works Yard as a secondary site".

And replacing it with:

"Recognize the value of maintaining the Esquimalt Municipal Hall as the primary emergency operations centre until the new Public Safety Building becomes operational, and the Esquimalt Public Works Yard will be the secondary site."

- (3) Amending Section 17.3 "General Development Permit Area Exemptions" by adding "The Public Safety Building and" at the beginning of 17.3.20 such that it will read:
 - "20. The Public Safety Building and Municipal public works, undertaken or authorized by the Township of Esquimalt, provided that the activity does not disturb natural areas."
- (4) Amending the following PART 4 MAPS, as follows:
 - (a) Schedule "B" being the "Proposed Land Use Designations" map, by designating all of PID 031-165-788, legally described as Lot A Suburban Lot 40

Esquimalt District Plan EPP103969 [500 Park Place] as "Institutional", noting that:

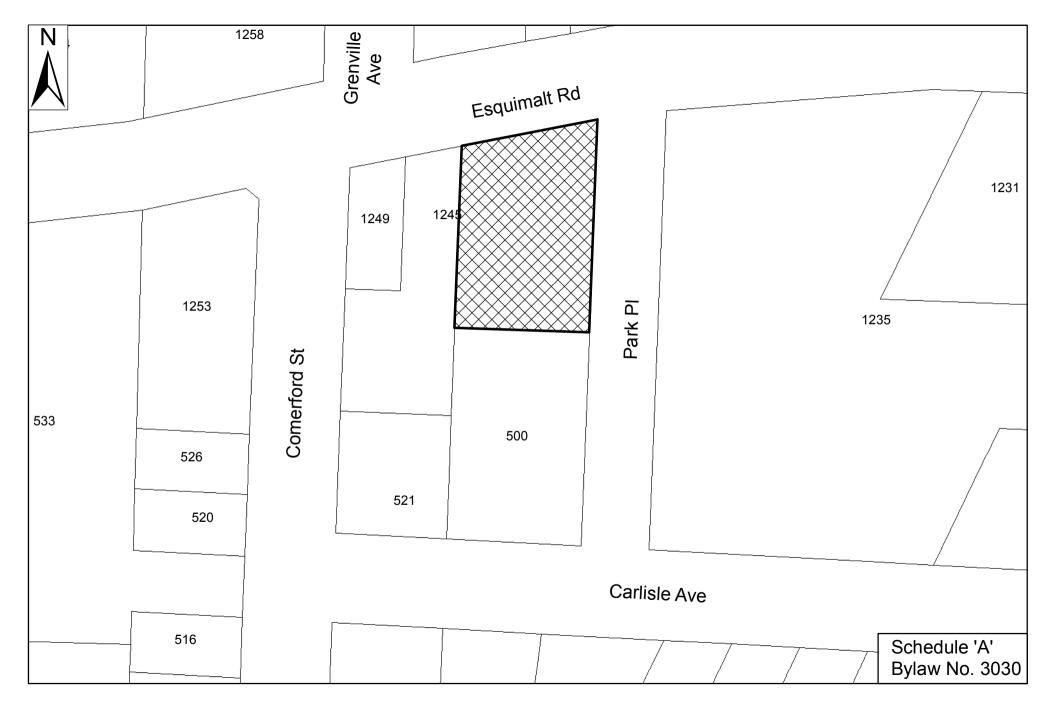
- the portion shown cross-hatched on attached Schedule "A" is approximately the area previously legally defined as the Lots 273, 274, and 275 Suburban Lot 40 Esquimalt District Plan 2854 and is changing from "Commercial/Commercial Mixed-use" to "Institutional"; and
- the portion previously legally defined as the Lot 1 Suburban Lot 40 Esquimalt District Plan EPP36750 is already designated "Institutional".

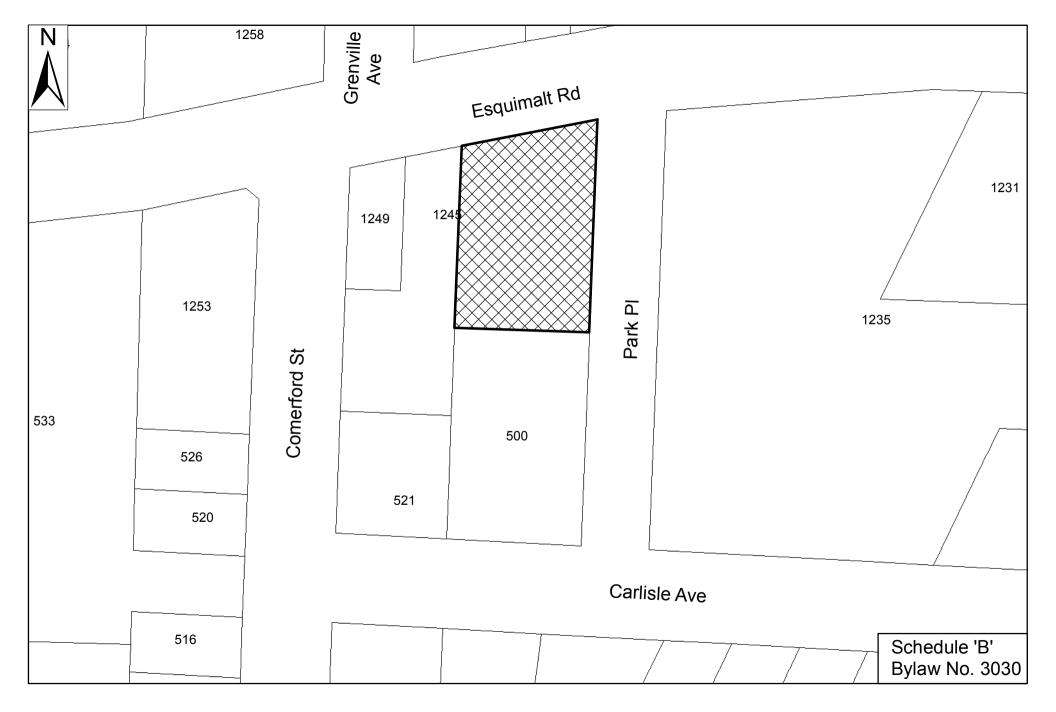
(b) Schedule "F" being the "Public Parks and Facilities" map, by labelling all of PID 031-165-788, legally described as Lot A Suburban Lot 40 Esquimalt District Plan EPP103969 [500 Park Place] as "Public Facilities" noting that:

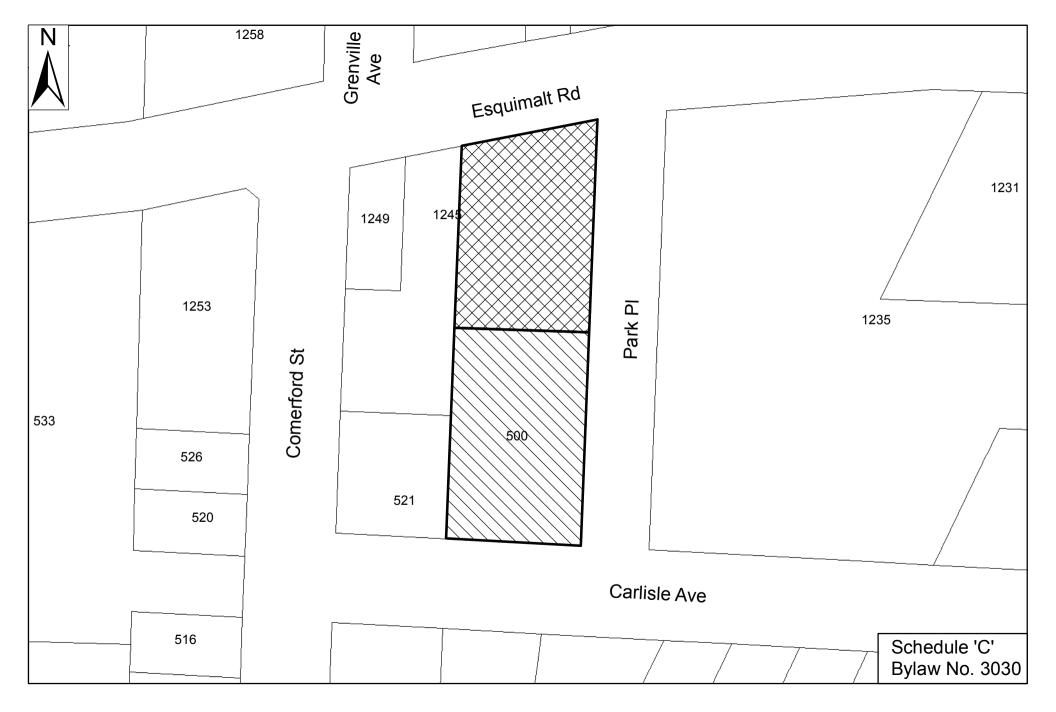
- the portion shown cross-hatched on attached Schedule "B" is approximately the area previously legally defined as the Lots 273, 274, and 275 Suburban Lot 40 Esquimalt District Plan 2854 and is changing from no designation to "Public Facilities"; and
- the portion previously legally defined as the Lot 1 Suburban Lot 40 Esquimalt District Plan EPP36750 is already labelled "Public Facilities".
- (c) Schedule "H" being the "Development Permit Areas" map, by colour-coding all of PID 031-165-788, legally described as Lot A Suburban Lot 40 Esquimalt District Plan EPP103969 [500 Park Place] as white, noting that:
 - the portion shown cross-hatched on attached Schedule 'C" is approximately the area previously legally defined as the Lots 273, 274, and 275 Suburban Lot 40 Esquimalt District Plan 2854 and is removing the Development Permit Area "6 - Multi-Family Residential" designation; and
 - the portion shown hatched on Schedule "C" previously legally defined as the Lot 1 Suburban Lot 40 Esquimalt District Plan EPP36750 is already colour-coded as white..

Council on the day of, 2021.
Referred to the School Board under Section 476 of the <i>Local Government Act</i> , by the Municipal Council on the day of, 2021.
READ a first time by the Municipal Council on the day of, 2021.
READ a second time by the Municipal Council on the day of, 2021.
Considered, in accordance with Section 477 of the <i>Local Government Act</i> , by the Municipal Council in conjunction with (i) its financial plan, and (ii) applicable waste management plan(s) under Part 3 [Municipal Waste Management] of the <i>Environmental Management Act</i> the day of , 2021.

A Public Hearing was held pursuant to Sections 46 Government Act on the day of, 2021.	4, 465, 466 and 468 of the Local
READ a third time by the Municipal Council on the	day of, 2021.
ADOPTED by the Municipal Council on the day	of, 2021.
BARBARA DESJARDINS MAYOR	Deb Hopkins CORPORATE OFFICER







CORPORATION OF THE TOWNSHIP OF ESQUIMALT

BYLAW NO. 3031

A Bylaw to amend Bylaw No. 2050, cited as the "Zoning Bylaw, 1992, No. 2050"

THE MUNICIPAL COUNCIL OF THE CORPORATION OF THE TOWNSHIP OF ESQUIMALT, in open meeting assembled, enacts as follows:

- 1. This bylaw may be cited as the "ZONING BYLAW, 1992, NO. 2050, AMENDMENT BYLAW No.3031".
- 2. That Bylaw No. 2050, cited as the "Zoning Bylaw, 1992, No. 2050" be amended as follows:
 - (1) by adding the following words and figures in Part 31, Zone Designations, in the appropriate alpha-numeric sequence:
 - "Comprehensive Development No. 138 (500 Park Place) CD No. 138"
 - by adding the following text as Section 67.125 (or as other appropriately numbered subsection within Section 67):

67.125 COMPREHENSIVE DEVELOPMENT DISTRICT NO. 138 [CD NO. 138]

In that Zone designated as CD No. 138 [Comprehensive Development District No. 138] no Building or Structure or part thereof shall be erected, constructed, placed, maintained, or used and no land shall be used except in accordance with and subject to the regulations contained in or incorporated by reference into this Section.

(1) Permitted Uses

The following Uses and no others shall be permitted:

- (a) Art Gallery
- (b) Arts and Craft Studios excluding Wood and Metal Working
- (c) Arts and Wellness Teaching Centre
- (d) Assembly Use
- (e) Business and Professional Office
- (f) Counselling Services
- (g) Educational Interpretive Centre
- (h) Fire Hall
- (i) Fitness Centre
- (j) Government Office
- (k) Police Station
- (I) Restaurant
- (m) Personal Service Establishment
- (n) Recreation Centre

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(o) Retail Store

(2) Parcel Size

The minimum Parcel Size of fee simple Parcels created by subdivision shall be 2800 square metres.

(3) Number of Principal Buildings

Not more than one (1) Principal Building shall be located on a Parcel.

(4) **Building Height**

No Principal Building shall exceed a Height of 15.0 metres.

(5) <u>Lot Coverage</u>

- (a) Principal Building shall not cover more than 100% of the Area of the Parcel, including a parking structure.
- (b) That portion of the Principal Building constructed at the First Storey shall not cover more than 73% of the Area of the Parcel.
- (c) That portion of the Principal Building constructed at or above the Second Storey shall not cover more than 50% of the Area of the Parcel.

(6) Siting Requirements

(a) Principal Building:

<u>Building</u>	Esquimalt Road	Park Place	Carlisle Avenue	Interior Side Lot Lines
Principal	0.0	0.0	<u>13.0 m</u>	0.0
<u>Parkade</u>	0.0	0.0	0.0	0.0

(b) Accessory Buildings:

No Accessory Buildings shall be permitted.

(7) Off-Street Parking

- (a) Notwithstanding Section 13 of Parking Bylaw, 1992, No. 2011(as amended), the number of off-street parking stalls shall be 41 underground parking stalls;
- (b) Notwithstanding Section 13 of Parking Bylaw, 1992, No. 2011(as amended), commercial portions of the building shall be exempt from off-street parking requirements.
- (3) by changing the zoning designation of PID 031-165-788, legally described as Lot A Suburban Lot 40 Esquimalt District Plan EPP103969 [500 Park Place], to CD-138 [Comprehensive Development District No. 138], noting
 - the portion shown cross-hatched on attached Schedule 'A' is approximately the area previously legally defined as the Lots 273, 274, and 275 Suburban Lot 40 Esquimalt District Plan 2854 and is changing

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from C-3 [Core Commercial] to CD No. 138 [Comprehensive Development District No. 138]; and

- the portion shown hatched on attached Schedule 'A' attached is approximately the area previously legally defined as the Lot 1 Suburban Lot 40 Esquimalt District Plan EPP36750 and is changing from P-1 [Public/Institutional] to CD No. 138 [Comprehensive Development District No. 138].
- (4) by changing Schedule 'A' Zoning Map, attached to and forming part of "Zoning Bylaw, 1992, No. 2050" to show the changes in zoning classification effected by this bylaw.

READ a first time by the Municipal Council on the	ne day of, 2021.
READ a second time by the Municipal Council o	on the day of, 2021.
A Public Hearing was held pursuant to Section Government Act on the day of, 2021.	ns 464, 465, 466 and 468 of the <i>Local</i>
READ a third time by the Municipal Council on t	he day of, 2021.
ADOPTED by the Municipal Council on the	day of, 2021.
BARBARA DESJARDINS MAYOR	DEB HOPKINS CORPORATE OFFICER

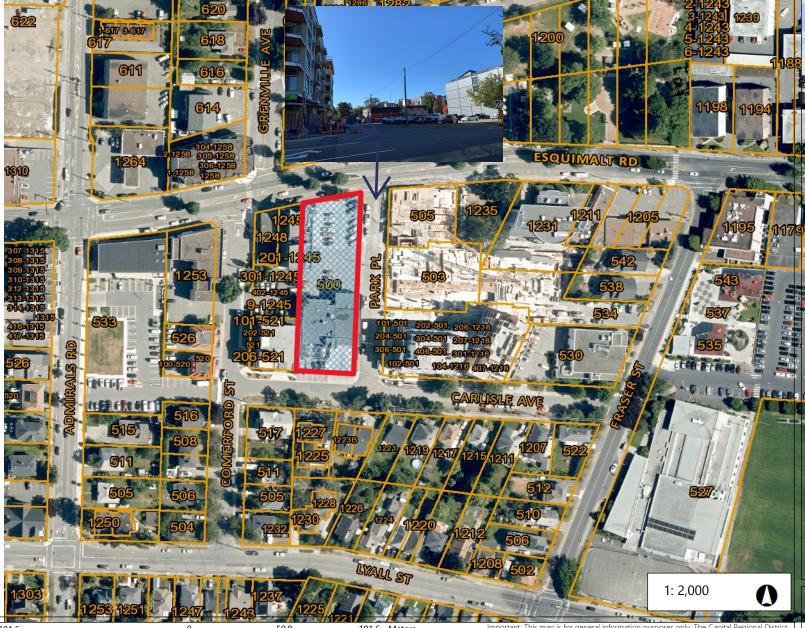




Key Map Showing site of Proposed Public Safety Building



Legend



Notes

101.6 0 50.8 101.6 Mete

NAD_1983_UTM_Zone_10N © Capital Regional District Important: This map is for general information purposes only. The Capital Regional District (CRD) makes no representations or warranties regarding the accuracy or completeness of this map or the suitability of the map for any purpose. This map is not for navigation The CRD will not be liable for any damage, loss or injury resulting from the use of the map or information on the map may be changed by the CRD at any time.



205 - 26 Basion Square 250.382.6650 Victoria BC V6W 1H9 hcma.ca

RE-ISSUED FOR REZONING



RENDERNGS NOICATE GENERAL DESIGNINTENT AND ARE BASED UPON PRELIMINA PENDERNGS ARE PROPOSED AND CONCEPTUALIN NATURE.

PROJECT INFORMATION:

CIVIC ADDRESS 500 Park Place, Esquimalt, BC V9A 6Z9 LEGAL DESCRIPTION: Lot A, Suburban Lot 40, Esquimalt District, Plan-EPP103969 GROSS FLOOR AREA (GFA - Parkade not included): 3,968.1 m2 (42,712.3 sf)

SITE AREA: 2,810 m2 (30,246.6 sf)

1760.2 m2 (18,947 sf) 1190.6 m2 (12,815.5 sf) 1017.3 m2 (10,950.1 sf) 2352.2 m2 (25,318.9 sf) Main Floor Area: Second Floor Area: Third Floor Area: Underground Parkade Area:

AVERAGE GRADE CALCULATION: = (Point A + B + C + D + E + F) + 6 = (24.0 + 23.9 + 22.81 + 22.3 + 22.5 + 22.5) + 6 = 138.01 + 6 = 23.0

BUILDING HEIGHT: 14.85m

FRONTAGE: Esquimalt Rd 25.0 m Park Place 74.3 m

PROPOSED BUILDING FOOTPRINT AREA: 2043 m2 (21,990.7 sf)

LOT COVERAGE: 72.7%

NUMBER OF STORIES: 3 FAR CALCULATION: 1.4

PARKING PROVIDED: 41 Underground

ADE PONTE 4

BICYCLE PARKING: 24 Underground

LOADING: 0 provided based on intended usage of facility as a Public Safety Building

Esquimalt Public Safety Building

CIVIC ADDRESS: 500 Park Place, Esquimalt BC V9A 629

LEGAL DESCRIPTION: Lot A, Suburban Lot 40, Esquimalt District, Plan EPP103969

PROJECT TEAM:

Township of Eqsquimalt 1299 Esquimalt Rd Victoria, BC V9A 3P1 T: 250.414.7100

AES Engineering Ltd. 500 - 3795 Carey Road, Victoria, BC V8Z 6T8 T: 250.381.6121 E: victoria@aesengr.com

ARCHITECTURAL:
HCMA Architecture + Design
205 - 26 Basition Square
Victoria, BC v8W 1H9 Canada
T; 250.382.6550
E: victoria@hcma.ca

Murdoch de Greef Inc. 200-524 Culduthel Road Victoria, BC V8Z 1G1 T: 250.412.2891 E: admin@mdidesign.ca

LANDSCAPE:

STRUCTURAL:
Herold Engineering Ltd.
1051 Vancouver Street
Victoria, BC V8V 4T6
T: 250.590.4875

MECHANICAL:

AME Group
721 Johnson St.
Victoria, BC V8W 1M8
T: 250.382.5999
F: 250.382.5998

PROJECT MANAGER:
Core Project Management
102-375 Lynn Avenue,
North Vancouver, BC V7J 2C4
T: 604.358.2774

CIVIL:
J.E.Anderson & Associates
4212 Clanford Avenue
Victoria, BC V8Z 4B7
T: 250.727.2214

SHADOW STUDY:

SHEET LIST:

3 2021.05.28 REASSUED FOR REZONING

COVER SHEET
STIF FAM.
FLOOR PLAN. LEVEL 1
FLOOR PLAN. LEVEL 2
FLOOR PLAN. LEVEL 3
FLOO

ARCHITECTURAL FIZODO RZ200 RZ200 RZ200 RZ200 RZ204 RZ301 RZ301 RZ301 RZ302 RZ302

ZONING INFORMATION: Existing Zoning: G3 Core Commercial/ P1 Public Institutional Proposed Zoning: Comprepairive Development

0m/7.5m required, 0m provided 0m/4.5m required, 0m provided 0m/4.5m required, 0m provided 0m/7.5m required, 14.05m provided

SETBACKS: Front (Esquimalt Rd): Side 1 (Park Place): Side 2 (West): Rear (Carlisle):

DIVIL SITE PLAN PRELIMINARY SERVICING LANDSCAPE PLAN

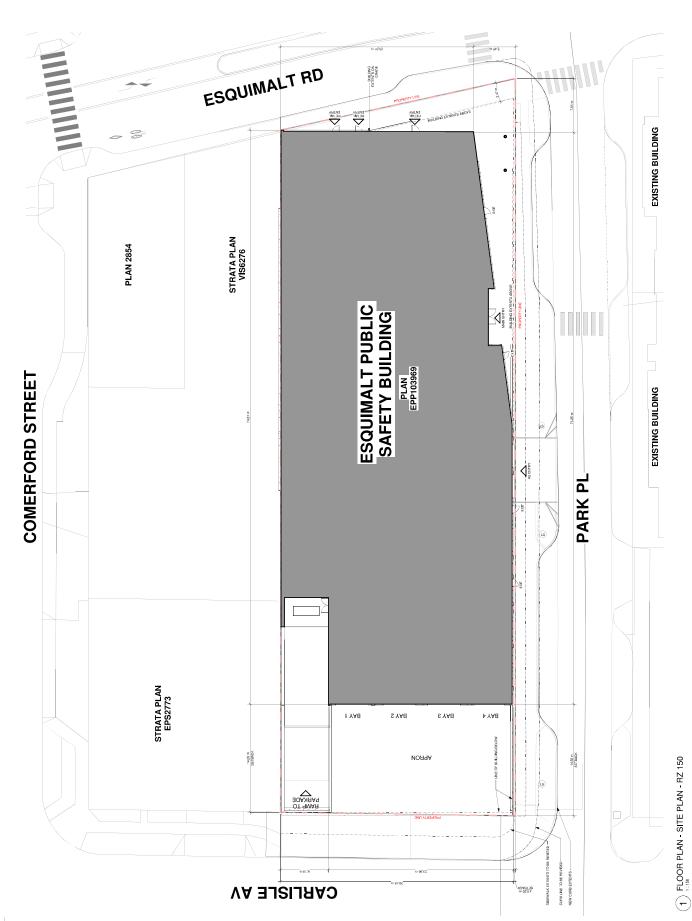
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Sheet title
COVER SHEET

Date Printed 5/27/2021 2:18:32 PM Sheet number Revision number 3

Project title
Esquimalt Public Safety
Building Site address 500 Park Place, Esquima

SEP 21



REASSUED FOR REZONING

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Project title
Esquimalt Public Safety
Building

Sheet title FLOOR PLAN - L3 Client
Township of Esquinelt
Site address
500 Park Place, Esquinel, BC 00 CIRCULATION

02 EMERGENCY OPERATIONS CENTRE

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T FLOOR PLAN - LEVEL 3 - RZ 150

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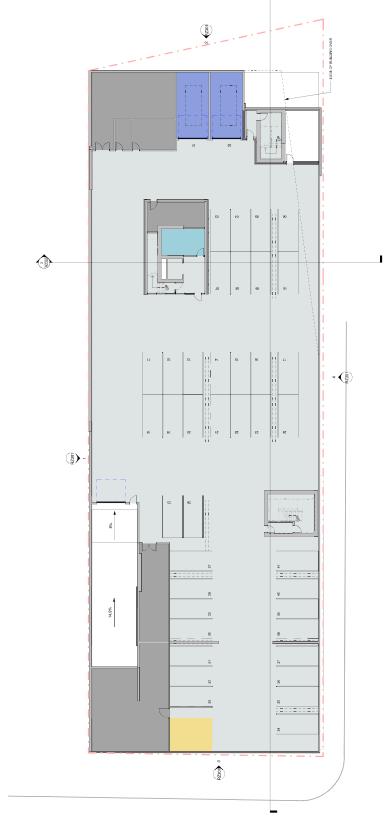
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Project title
Esquimalt Public Safety
Building

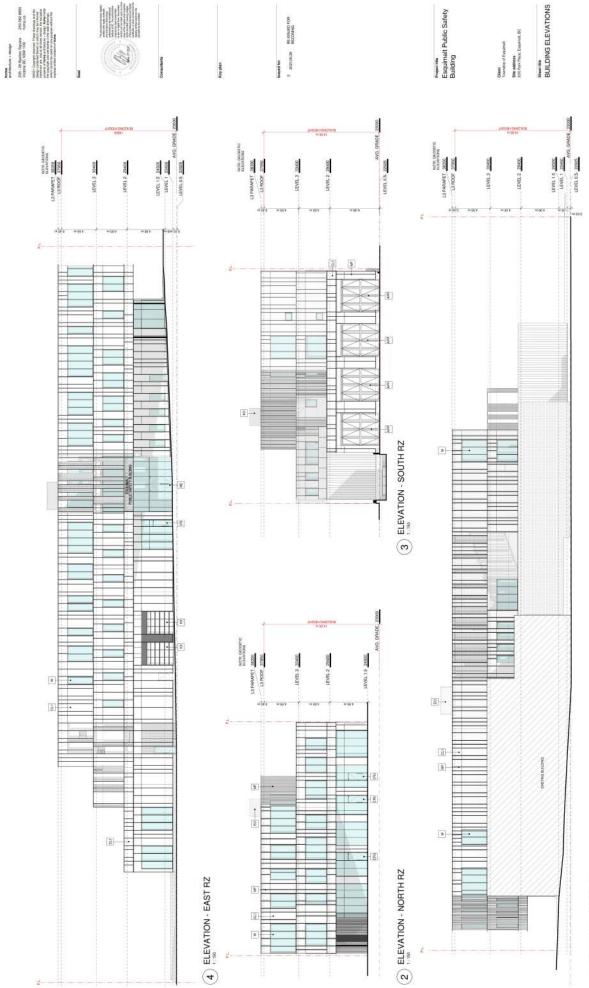
Client
Township of Esquimatt
Site address
500 Park Place, Esquimat, BC

Sheet title FLOOR PLAN -BASEMENT

07 SHARED SUPPORT
08 BUILDING SUPPORT 94 POLICE SERVICES 00 CIRCULATION



(1) FLOOR PLAN - PARKING - RZ 150



(1) ELEVATION - WEST RZ

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> 03 COMMUNITY SAFETY SERVICES 02 EMERGENCY OPERATIONS CEN 01 COMMUNITY ACCESS CENTRE 00 CIRCULATION

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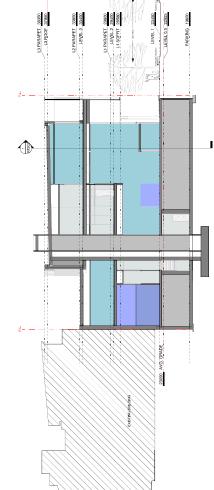
3 2021.05.28 REASSUED FOR REZONING seued for

L3 PARAPET 38350

L3 ROOF 37950 LEVEL 1.5 24500 LEVEL 1 23450 A LEVEL 0.5 22825 LEVEL 3 33400 LEVEL 2 29400 EXISTING BUILDING BEYOND

(2) TRANSVERSE SECTION

(1) LONGITUDINAL SECTION



Sheet title BUILDING RENDERS



NORTH VIEW - ESQUIMALT ROAD



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EAST VIEW - ALONG PARK PLACE

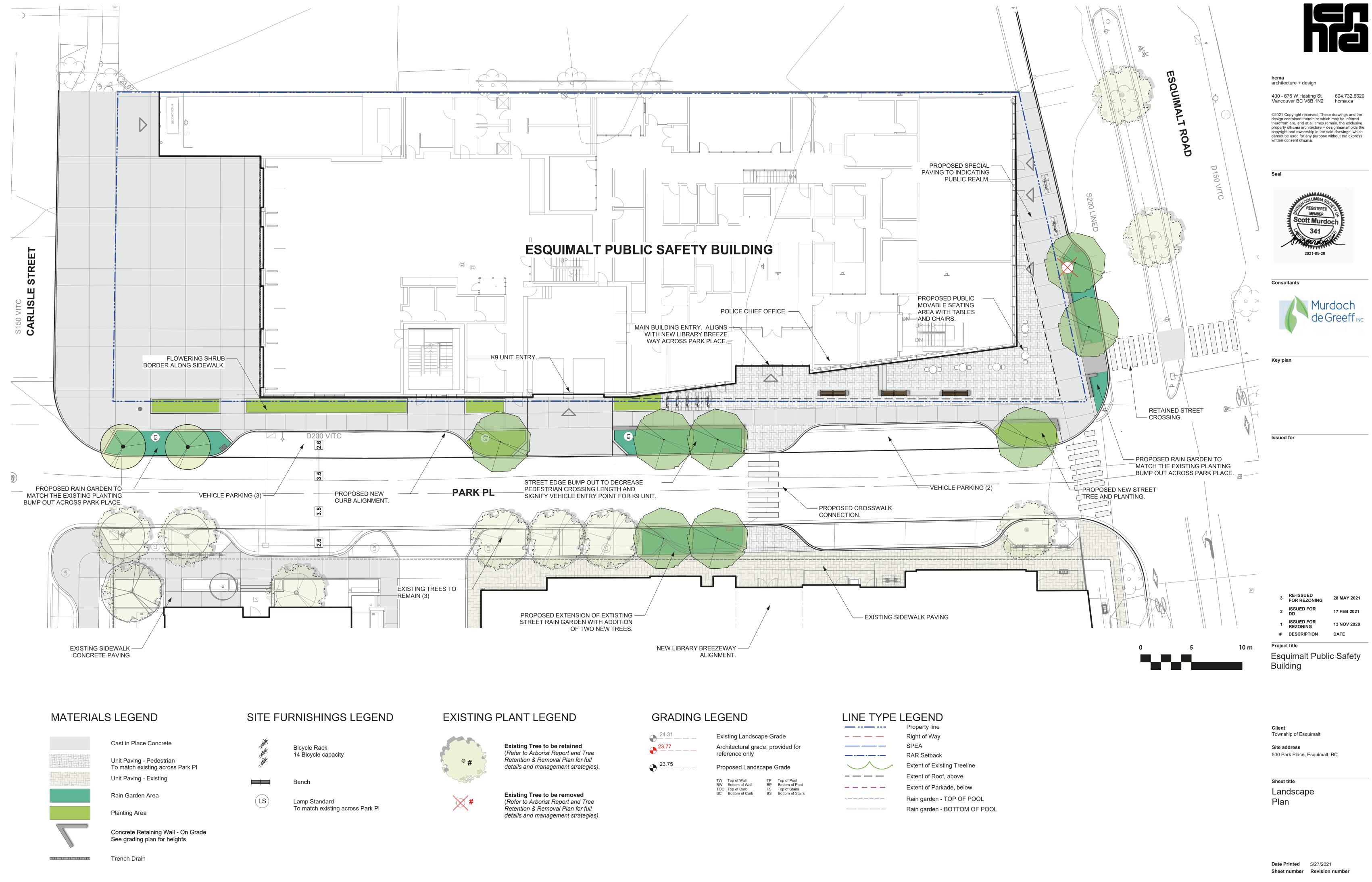
NORTH EAST VIEW - ESQUIMALT ROAD & PARK PLACE

3 2021.05.28 RE4SSUED FOR REZONING



SOUTH EAST VIEW - PARK PLACE AND CARLISLE

NOTE. RENDERINGS MOICATE CIENERAL DESIGN MTENT AND ARE BASED RENDERINGS ARE PROPOSED AND CONCEPTUAL IN NATURE.



To: Blair McDonald, Director of Community Safety Services

c/o: Blair.mcdonald@esquimalt.ca

May 17, 2021

Re: Public Consultation on proposed amendments for the public safety building at 500 Park Place

As neighbours to the east, in Esquimalt Town Square, we are interested in how this development can best "achieve public interest outcomes"¹, specifically, those related to value-for-money, partnerships and public safety:

- 1) To reflect best practices and save time and resources, specifically in responding to social disorder calls and those with mental health and addictions issues, will this site support Police and Community Crisis Teams (PACT)²?
- 2) Will the site include holding cells?
 - a. If yes, what protocols and/or partnerships will be in place that will ensure that individuals released are sober and/or not causing social disorder in the adjacent community?
- 3) What traffic studies are, or will be, available to assess risks and mitigating strategies for first responders exiting the building and side streets?
 - a. To ensure the least disruption and limit the risks to residents, what is the best exit route for fire and Police to exit? (e.g. Esquimalt, Park Place, Carlisle)? And to commute to a scene across town (e.g. Lyall or Esquimalt)? Are the proposed building parkades aligned with the most efficient and safest exits for vehicles?
 - What are the best practices for ensuring public safety (vehicle and pedestrian)
 when fire and police vehicles exit the building to respond to emergency calls
 (e.g., what barriers or lights will be used?)
- 4) To support Esquimalt's greenhouse gas reduction targets, and improve community safety, will there be restrictions put in place to prevent or limit idling of vehicles at this and other public spaces (e.g., I have witnessed police leaving their vehicles running and leaving their police dogs in their vehicles)?

Thank-you for considering these suggestions and questions as part of the planning and design processes. Should you have further questions or responses, please contact us at

Sincerely,

Paul and Carol Arnold-Schutta, 107-1216 Carlisle Ave

¹ (2019) Government of British Columbia, Ministry of Municipal Affairs and Housing: *Development Approvals Process Review FINAL REPORT FROM A PROVINCE-WIDE STAKEHOLDER CONSULTATION*

https://www.publicsafety.gc.ca/cnt/cntrng-crm/crm-prvntn/nvntr/dtls-en.aspx?i=10118



Green Building Checklist

Completed checklists form part of the application package reviewed by staff and ultimately, Council. New buildings and developments have impacts that last well beyond the construction period. Reducing the consumption of natural resources and increasing resilience to a changing climate are part of the challenge of building more sustainably. This checklist will help you identify and present how your project will help the Township meet its goals of becoming carbon neutral by 2050.

Applicant's Name	
Site Address	

1.0 C	Certification	Please check
1.1	Step Code (Please indicate level)	NO
1.2	EnerGuide rating	N/A
1.3	LEED	NO
1.4	Passive House	NO
1.6	Living building	NO
1.7	Other (Built Green BC, R-2000, Green Shores etc.) * Project designed to meet ZCB.	
2.0 \$	Siting	
2.1	New buildings $> 10 \text{ m}^2$ are located $> 20 \text{ m}$ from the high water mark (HWM) of the Gorge Waterway.	Required
2.2	New buildings >10 m ² are located at least 10 m from the HWM from the outer coastline.	Required
2.3	Flood Construction Level has been established using sea level rise projections for the life of the building.	
2.4	Habitats of threatened and endangered species have been protected from impacts of development.	N/A
2.5	Buildings are located within disturbed or developed areas.	
3.0 \$	Shoreline Protection Measures	
3.1	Landscaping within 10 m of the high water mark consists primarily of native plant and tree species.	Required
3.2	A conservation covenant has been signed to protect sensitive ecosystems within 10 m of the shoreline.	N/A
3.3	At least one native tree capable of (now or in the future) supporting the nest of a Bald Eagle, Osprey etc. has been retained or is planted within 30 m of the high water mark (HWM).	N/A
3.4	Removal of at least 30% of hardened shoreline and replacement with erosion control measures designed to improve the habitat of the shoreline.	N/A
3.5	Light from building and landscaping does not cast over water.	N/A
3.6	Wildlife habitat has been incorporated into seawall design.	N/A

civil

4.0 St	formwater Absorption and Treatment	Please Check
4.1	An on-site stormwater retention system has been designed to retain at least the first 3 cm of rainfall from each rain event.	NO
4.2	Stormwater will be treated for pollutants prior to release to the stormdrain system or to a surface water source.	NO
4.3	The project features a green roof.	NO
4.4	The total amount of impervious surface is not greater than 20%.	NO
5.0 W	ater Conservation	
5.1	The irrigation system has been designed to reduce potable water use by 50% compared to conventional systems.	N/A
5.2	Waterless urinals will be used.	NO
5.3	Water features use re-circulating water systems.	NO
5.4	Rainwater will be collected for irrigation purposes.	N/A
5.5	Toilet and kitchen sink drains are separate from other drains to the point of exit.	NO
5.6	An approved greywater reuse system will be installed.	NO
6.0 Tı	rees/Landscaping	
6.1	The project is designed to protect as many native and significant trees as possible.	N/A
6.2	There will be no net loss of trees.	
6.3	Trees will be planted in soil volumes calculated to support the full grown size of the tree.	
6.4	At least 25% of replacement trees are large canopy trees.	
6.5	Topsoil will be protected from compaction, or stockpiled and reused.	N/A
6.6	Erosion control measures have been designed and installed to prevent erosion of topsoil.	N/A
7.0 B	iodiversity	
7.1	New landscaping is predominantly native plant and tree species.	NO
7.2	Invasive species will be removed from landscaped areas.	N/A
7.3	At least two biodiversity features have been incorporated into the new or existing landscaping (see section 18.5.3 of the OCP for ideas).	
8.0 E	nergy Conservation	
8.1	The building is pre-plumbed for solar hot water.	Required
8.2	Install a greywater heat recovery unit.	NO
8.3	Passive cooling is supported through flow-through ventilation design, low E windows, solar shades, shade trees etc.	
8.4	Passive heating is supported via building orientation, window design and thermal mass.	
8.5	The building will have necessary structural support and conduit for Solar PV.	
8.6	Obtain minimum of 20% of building energy consumption through community based or on-site renewables, such as district energy, waste heat recovery, geothermal, solar PV, solar hot water.	N/A
8.7	Heating uses a low carbon heating source, such as air source heat pump.	

9.0 Ti	ansportation	Please Check
9.1	Building will have a car share or bus pass program for residents.	N/A
9.2	Enhanced facilities for bicyclists such as showers, lockers, storage etc.	
9.3	Charging infrastructure for E-bikes will be provided.	
9.4	EV charging conduit supplied to 100% of residential parking units.	N/A
9.5	30% of residential parking spaces include an electrical outlet or EV charging equipment.	N/A
9.6	Adequate space in the electrical system to provide EV charging for 100% of parking stalls.	SEE NOTES
9.7	For commercial buildings, Level 2 or Level 3 EV charging provided for employees and/or visitors.	
10.0 I	Materials/Waste	
10.1	Employs at least 3 advanced framing techniques described in the CHBA builder's manual to reduce unnecessary lumber and sheathing.	N/A
10.2	Uses at least two materials which are certified for recycled content.	
10.3	Uses engineered structural material for two major applications (>10% of floor area).	NO
10.4	5 major building elements made from >50% recycled content.	
10.5	Use foundation, floor and >50% of walls from existing building.	NO
10.6	Deconstruct at least 50% of existing building for material salvage.	NO
10.7	Use at least five major materials or systems produced in BC.	TBC
10.8	Use certified sustainably harvested wood for one major structural or finishing application (eg framing, plywood, floors)	
10.9	Eliminate use of wood from threatened trees.	
10.10	Recycling area provided within residential suites.	N/A
10.11	Recycling collection area for multi-family buildings.	N/A
10.12	Pickup of compostables provided in multi-family units.	N/A
10.13	Construction waste management practices used to reduce and separate waste and divert at least 50% from the landfill.	

Please include a brief description of how this project contributes to a reduction in greenhouse gas emissions and moves the municipality closer to its ultimate target of becoming carbon neutral by 2050 (use next page if needed).

The new Esquimalt Public Safety Building is designed to comply with the Zero Carbon Building Standard – Design Certification. This full electric building features a robust, passive envelope with high amount of insulation, triple glazing with double low-e coating in an high performance curtain wall and details will carefully be studied to minimize thermal bridging and improve airtightness. The efficient mechanical systems such as heat recovery ventilators, an air source heat pump for cooling and heating and an air source heat pump for domestic hot water, will contribute further in reducing the operational carbon emissions.

A life cycle assessment was also conducted and a sensitivity analysis is in progress to finalize material selection in order to achieve embodied carbon emission reductions.

Bylaws No. 3030 and 3031

Public Safety Building



Bylaw No. 3030 OCP Amendment

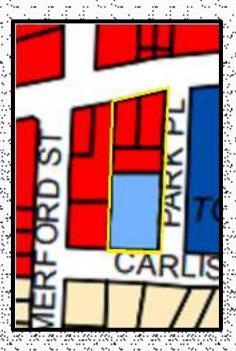
- Adds policy to Section 9.2 Supporting the development of a new Public Safety Building in compliance with various agreements and with groundfloor commercial uses on Esquimalt Road.
- Amends policy in Section 9.2 to allow for the new PSB to become the primary EOC when operational.
- Adds the PSB as an DP exemption in Section 17.3



OCP Map Amendments

Schedule "B" amended to designate the entire site as

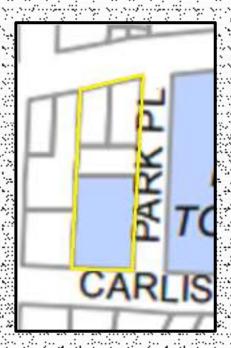
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OCP Map Amendments

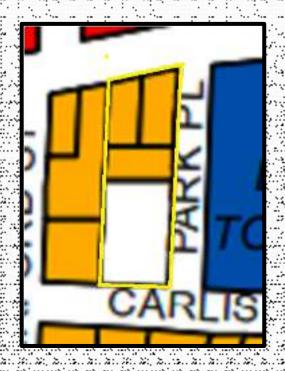
 Schedule "F" amended to designate the entire site as "Public Parks and Facilities".





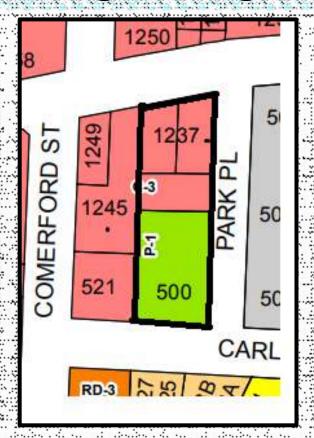
OCP Map Amendments

Schedule "H" amended to remove the DP designations





Amend Existing Zoning to CD-138





Zoning Bylaw Amendments CD-138

- Permitting the following uses:
 - (a) Art Gallery
 - (b) Arts and Craft Studios excluding Wood and Metal Working
 - (c) Arts and Wellness Teaching Centre
 - (d) Assembly Use
 - (e) Business and Professional Office
 - (f) Counselling Services



Proposed Uses Continued

- (g) Educational Interpretive Centre
- (h) Fire Hall
- (i) Fitness Centre
- (j) Government Office
- (k) Police Station
- (l) Restaurant
- (m) Personal Service Establishment
- (n) Recreation Centre
- (o) Retail Store



Zoning Amendment Con't

- Max Building Height 15 m
- Maximum Lot Coverage:
 - Parkade 100%
 - First Floor 73%
 - Second Floor and above 50%
 - Setbacks 0.0 m except for the building setback from Carlisle Avenue which is 13 m
- Parking 41 operational stalls



Questions

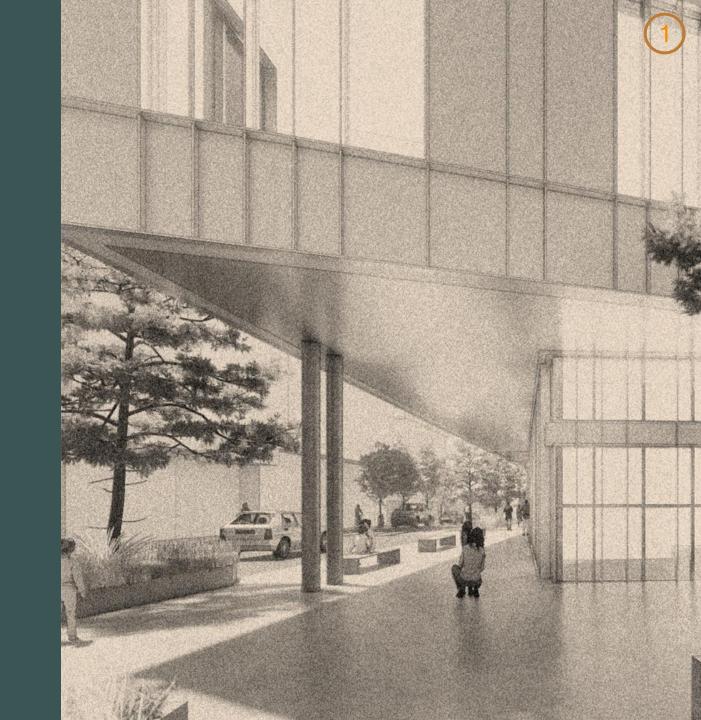






Esquimalt Public Safety Building

Rezoning and OCP Amendment Application



2

Project Objective

To deliver a Public Safety Building that will serve the Township of Esquimalt for the next **50 + years** without major expansion.

Guiding Principle

A <u>unified</u> Public Safety Building that includes space for Police, Fire, CRD and Commercial tenant(s)

The Public Safety Building should express the cooperative working relationship of the Police and Fire departments in providing safety services for the People of Esquimalt.



3

Zoning Application Data - Proposed

Zone Comprehensive Development

Uses Police, Fire, CRD Office, Commercial, Retail

Height 3 storey, 14.85m

Setbacks Front (Esquimalt Road) = 0 m

Side 1 (Park Place) = 0 m

Side 2 (West) = 0 m

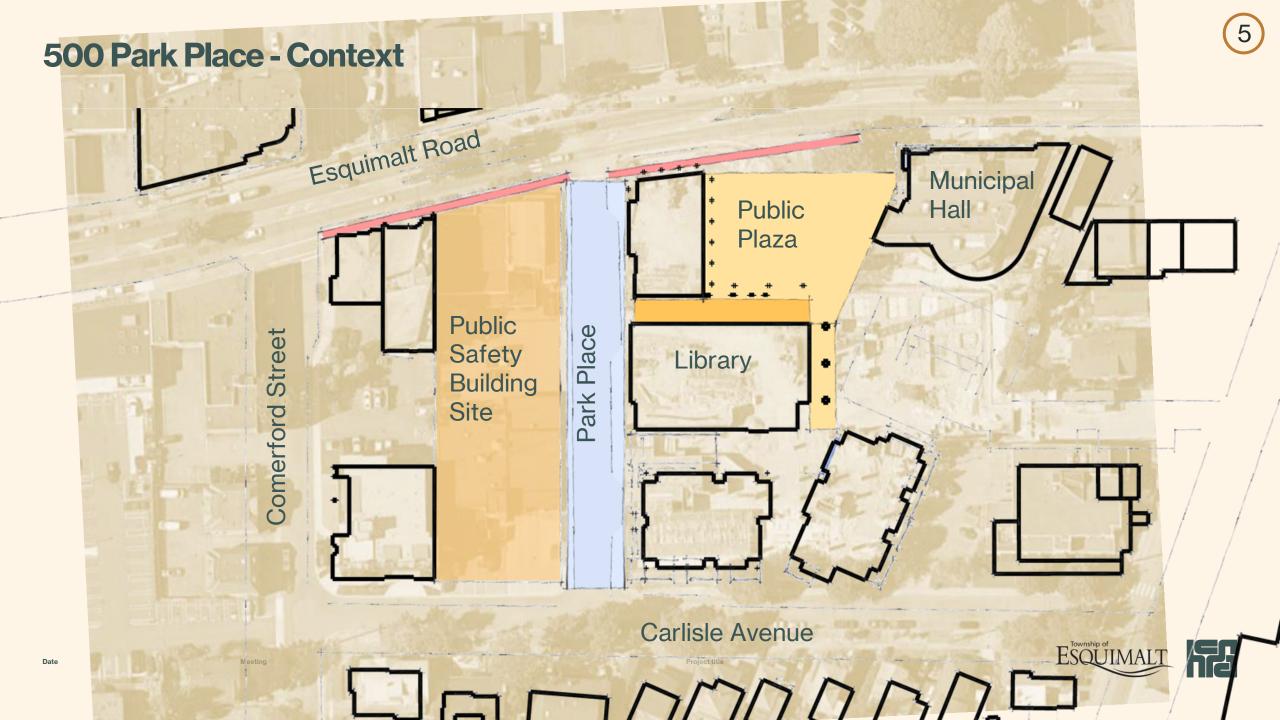
Rear (Carlisle Ave) = 14.05 m

Lot Coverage 72.7%

Parking 41 underground (service vehicles)









Floor Plans





June 14, 2021

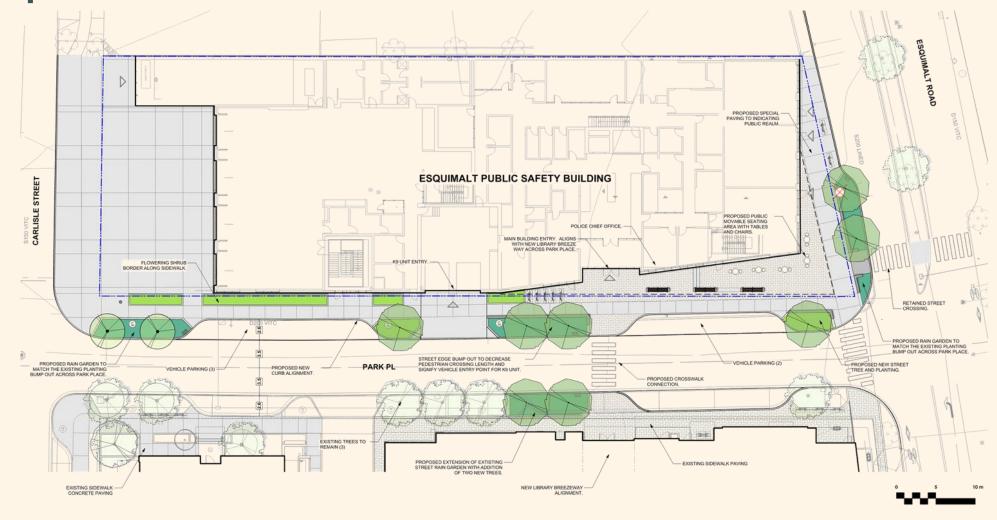
Township of Esquimalt Council

Esquimalt Public Safety Building





Landscape Plan

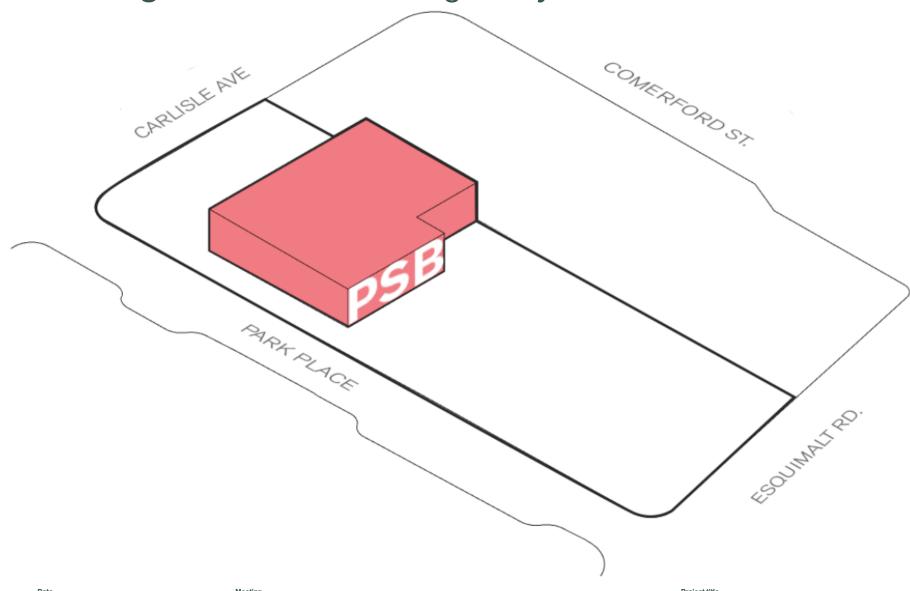










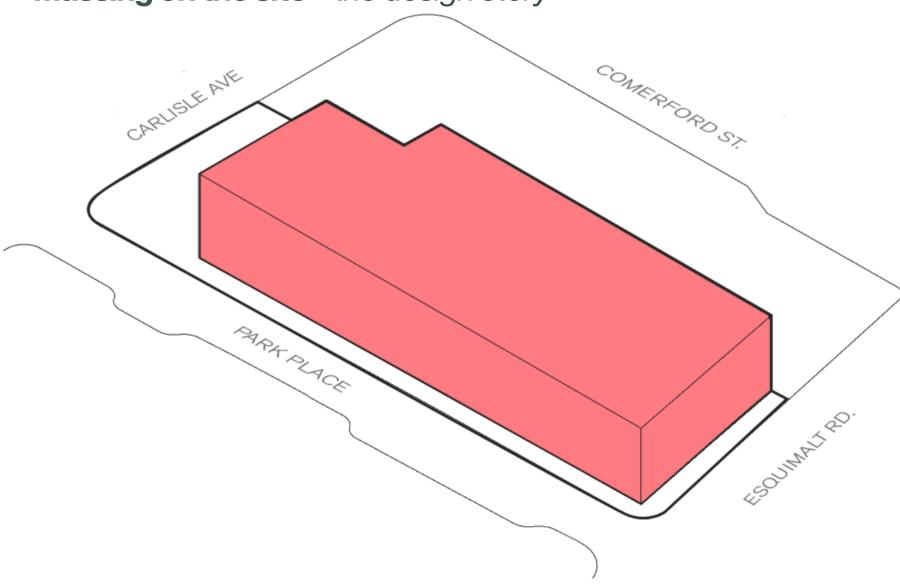


01 Existing Site

Existing Public Safety Building on the site is to be replaced. Police and Fire departments will be relocated temporarily nearby

ESQUIMALT

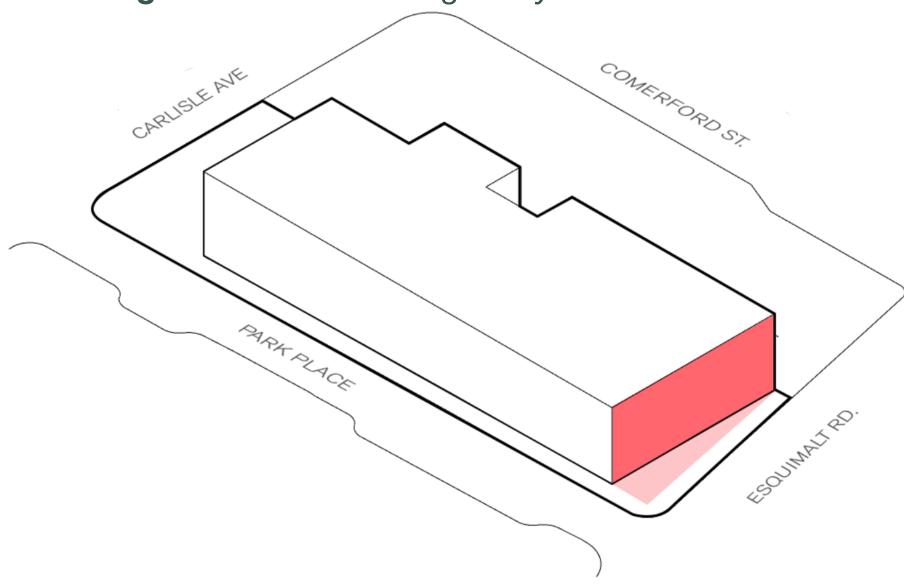




02 Three Storey 'Block'

The design exercise starts with a simple 3 storey building block, filling up entire site

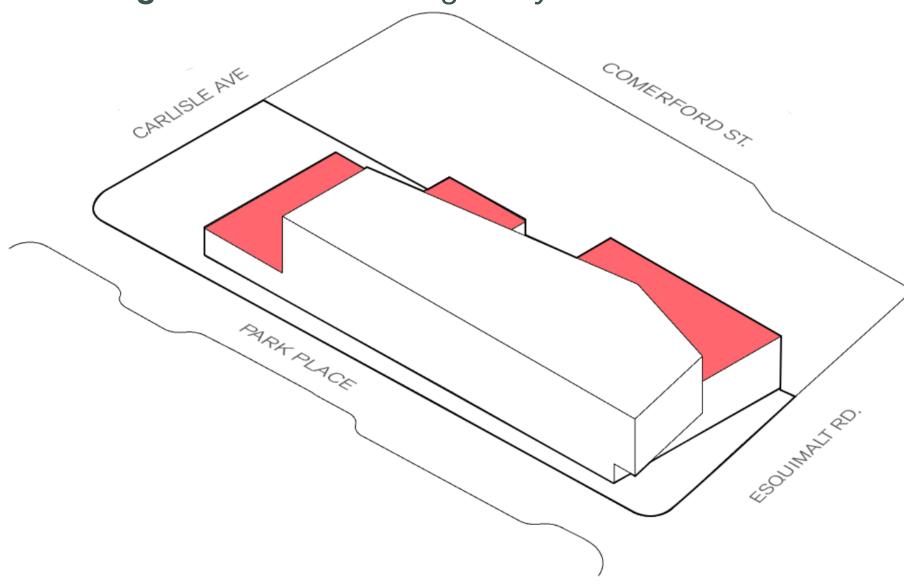




04 Set back at Esquimalt Road

Setting back the north façade at an angle creates additional room on Esquimalt Road at the sidewalk level. Also opens up the corner at Esquimalt and Park.

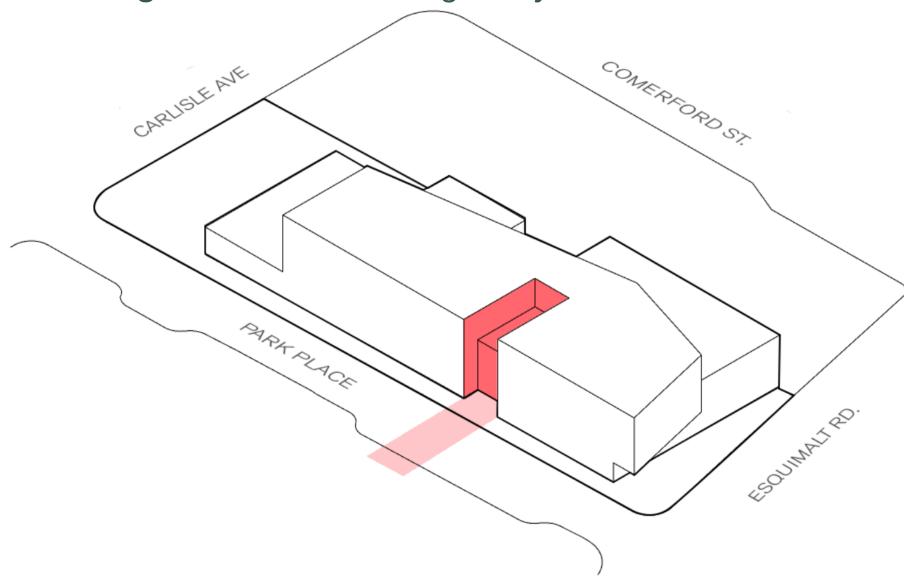




05 Adjust massing to fit program

The level 2 and 3 floor plates are adjusted to suit the required program. Stepping down at the south over the apparatus bays respond to single family neighbourhood. Emphasizing massing towards Park Place complements the Esquimalt Town Square project.



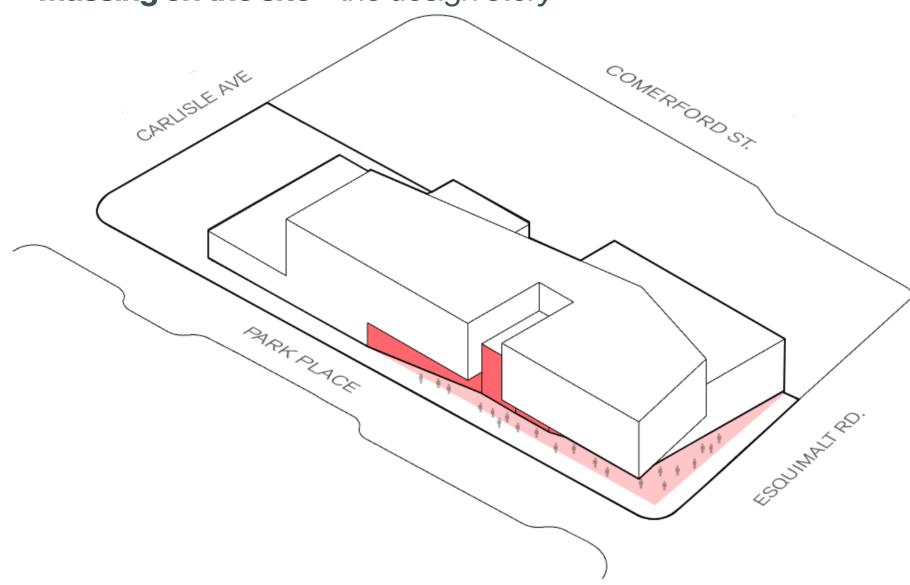


06 Contextual Response

The main entrance to the Public Safety Building is placed across from the new library breezeway, making connections to Esquimalt Town Square project.





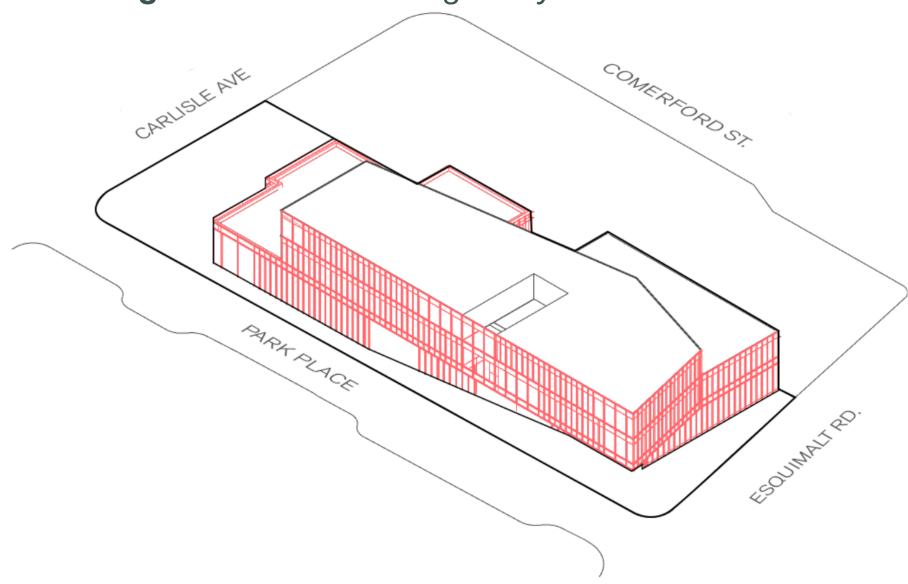


07 Creating public space

The main floor level is set back at an angle along Park Place, from the main entrance to the street corner at Esquimalt and Park. Creates covered outdoor space, draws attention and guides pedestrians to the main entrance.







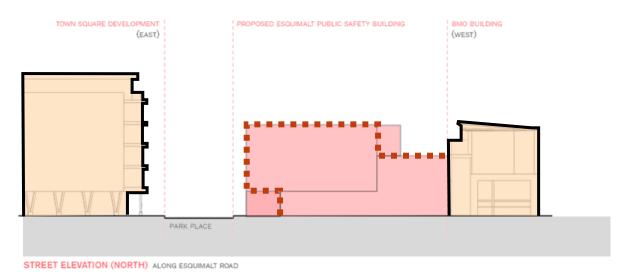
08 Unified expression

To emphasize the unified services of the Public Safety Building, the façade of the building is unified through a common treatment of horizontal bands and a vertical grid pattern. Complex building geometries are simplified.



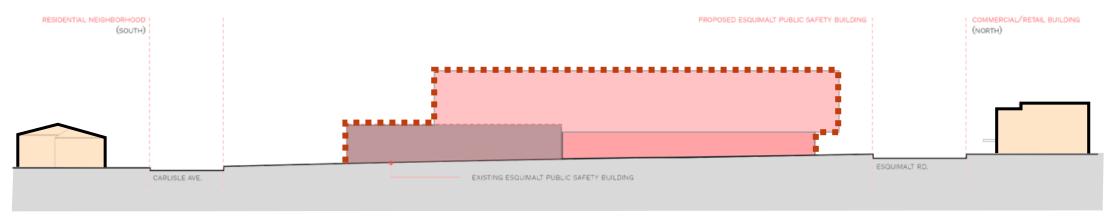
Massing on the site – context





09 Massing in context

The massing viewed in context with the neighbours in complementary. Park Place as a pedestrian oriented street is completed. The unique roofline of the building to the west is given 'space'. There will be very little change for the single-family residences across Carlisle Avenue, and Esquimalt Road will have an appropriately sized south wall.











pubic space

view from across esquimalt road



view from south end park place

Project title
Esquimalt Public Safety Building











view down park place

Project title
Esquimalt Public Safety Building









thank you

