

CORPORATION OF THE TOWNSHIP OF ESQUIMALT

Municipal Hall 1229 Esquimalt Road Esquimalt, B.C. V9A 3P1

Staff Report

File #:21-071

REQUEST FOR DECISION

DATE: January 26, 2021 Report No. DEV-21-008

TO: Laurie Hurst, Chief Administrative Officer

FROM: Trevor Parkes, Senior Planner and Bill Brown, Director of Development Services

SUBJECT:

Official Community Plan Amendment Consultation List - 819, 821, and 823 Esquimalt Road.

RECOMMENDATION:

That Council, having considered Sections 475 and 476 of the *Local Government Act*, authorize staff to circulate the Official Community Plan and Zoning amendment application, Proposed Development Concept Plan, attached as Appendix B to Staff Report DEV-21-008, detailing a proposal requiring a change to Official Community Plan, Schedule B - Proposed Land Use Designations, for the parcels identified as 819 Esquimalt Road [PID 009-205-292; Lot 20, Section 11, Esquimalt District, Plan VIP265], 821 Esquimalt Road [PID 009-205-276; Lot 19, Section 11, Esquimalt District, Plan VIP265], and 823 Esquimalt Road [PID 006-854-940; Lot 18, Section 11, Esquimalt District, Plan VIP265], from 'Neighbourhood Commercial Mixed-Use' to 'High Density Residential', for Council to consider approval of the concurrent rezoning application for the subject property to permit the use of the parcel as one-hundred and four (104) seniors oriented multi- family residential units, to those persons, organizations, and authorities identified in Appendix A of Staff Report DEV-21-008.

RELEVANT POLICY:

Local Government Act
Official Community Plan Bylaw, 2018, No. 2922
Zoning Bylaw 1992, No. 2050
Parking Bylaw, 1992, No. 2011
Development Application Procedures and Fees Bylaw, 2012, No. 2791

STRATEGIC RELEVANCE:

Healthy, Livable, and Diverse Community - Support community growth, housing, and development consistent with our Official Community Plan (OCP).

BACKGROUND:

Appendix A - Official Community Plan Consultation List - 819, 821, and 823 Esquimalt Road Appendix B - Proposed Redevelopment Concept Plan - Architectural Drawings and Shadow Analysis

Purpose of the Application

The applicant is requesting a change in the Official Community Plan - Schedule B 'Proposed Land Use Designation' from the current designation of 'Neighbourhood Commercial Mixed-Use' to 'High Density Residential', and a change in zoning from the current mix of C-1 [Convenience Commercial] and RM-4 [Multiple Family Residential] zoning to a Comprehensive Development District zone [CD]. The proposed OCP amendment and change in zoning are required to accommodate the proposed one hundred and four (104) senior oriented multi-family residential units, to be constructed in a ten (10) storey building, at a Floor Area Ratio of 3.65, on the subject properties.

It is noteworthy that the applicant's original submission to the Township, stamped "Received October 13, 2020" detailed an 8 storey building proposal for the lands including 110 units at a Floor Area Ratio of 3.4.

Development Services staff reviewed this proposal against the relevant objectives, policies and development guidelines contained in the OCP as well as giving careful consideration to the context of the site on Esquimalt Road. This review yielded recommendations including increasing building setbacks, stepping the building inward above the 4th storey, consideration of planting areas for trees in front and along the side of the parcel to enhance screening of the parking area access and the frontage along Esquimalt Road. The applicant reviewed these comments and responded with the Development Concept Plan [Appendix B].

Should the OCP Amendment and rezoning be approved, the form and character of the buildings and landscaping would be controlled by a development permit that would be considered by Council at a future date.

Official Community Plan [OCP] Consultation

The current OCP Proposed Land Use Designation for the property does not support development of high density residential use, being a residential building constructed higher than six (6) storeys, with a Floor Area Ratio exceeding 2.0. Accordingly, the proposed amendment to Schedule 'B' of the Official Community Plan Bylaw, 2018, No. 2922, being the 'Proposed Land Use Designations' map, changing the designation for the three subject properties to 'High Density Residential' is required.

Section 475(1) of the *Local Government Act* states: 'During the development of an official community plan, or the repeal or amendment of an official community plan, the proposing local government must provide one or more opportunities it considers appropriate for consultation with persons, organizations and authorities it considers will be affected.' Section 475 (2) (b) provides the following list of organizations and authorities that Council must specifically consider whether consultation is required with:

- (i) The board of the regional district in which the area covered by the plan is located, in the case of a municipal official community plan;
- (ii) The board of any regional district that is adjacent to the area covered by the plan:
- (iii) The council of any municipality that is adjacent to the area covered by the plan:
- (iv) First Nations;
- (v) Boards of education, greater boards, and improvement district boards; and

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(vi) The Provincial and Federal governments and their agencies.

Staff have reviewed the requirements of Section 475 of the *Local Government Act* and have provided a tentative list [Appendix A] of persons, organizations, and authorities that it feels should be consulted pursuant to Section 475 of the *Local Government Act*.

In addition, Section 476 of the *Local Government Act* requires the mandatory consultation with any school districts that incorporate the subject property. The boards of both School District No. 61 and School District No. 93 have been included in the list to address this requirement.

Under Section 475(2)(a) of the *Local Government Act*, Council must also 'consider whether the opportunities for consultation ... should be early and ongoing.' There have already been consultation efforts by the applicant with local residents, and the recommendation of this report would provide for early efforts specifically with respect to the OCP amendment.

ISSUES:

1. Rationale for Selected Option

The *Local Government Act* requires Council to consider who should be consulted and how they should be consulted for all Official Community Plan amendments.

- 2. Organizational Implications
 - The proposed amendment to the Official Community Plan has no organizational implications.
- 3. Financial Implications

The proposed amendment to the Official Community Plan will not have significant financial implications.

4. Sustainability & Environmental Implications

Increasing residential density in existing neighbourhoods, particularly along major transportation corridors and transit routes is believed to make a community more sustainable.

5. Communication & Engagement

OCP Amendment Consultation

In addition to the consultation list provided in Appendix A, Council may decide to further consult persons, organizations, and authorities that it considers will be affected by the proposed amendment.

Public Notification

As this is an OCP amendment and a rezoning application, should it proceed to a Public Hearing, a notice would be mailed to tenants and owners of properties within 100 metres (328 feet) of the subject properties. Signs indicating that the properties are under consideration for a change to OCP Proposed Land Use Designation and to zoning have been placed on the Esquimalt Road frontage of each of the three parcels and would be updated to reflect the date, time and location of the Public Hearing. Additionally, Notice of the Public Hearing would be placed in two editions of the Victoria News.

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Applicant Neighbourhood Consultation Submission

The applicant has undertaken an online communication effort in order to comply with the public consultation procedures of Development Application Procedures and Fees Bylaw, 2012, No. 2791, while still respecting Public Health Orders restricting personal interaction at this time. Notices were mailed to parcels located within 100m of the subject properties on October 19, 2020 soliciting feedback from local residents.

ALTERNATIVES:

- 1) That Council authorize staff to circulate the redevelopment proposal that will form the basis of the proposed amendment to the Official Community Plan to the list of persons, organizations, and authorities detailed in Appendix A of Staff Report DEV-21-008.
- That Council amend the list in Appendix A of Staff Report DEV-21-008 by adding or removing persons, organizations, or authorities.
- 3) That Council <u>not</u> authorize staff to circulate the redevelopment proposal that will form the basis of the proposed amendment to the Official Community Plan.

Official Community Plan Amendment Consultation List

- 1) Esquimalt First Nation;
- 2) Songhees First Nation;
- 3) Esquimalt Chamber of Commerce;
- 4) Board, Capital Regional District;
- 5) Board, School District No. 61 (Greater Victoria);
- 6) Board, School District No. 93 (Conseil Scolaire Francophone de la Columbia Britanique);
- 7) Department of National Defence (Base Commander, CFB Esquimalt);
- 8) BC Transit;
- 9) City of Victoria; and
- 10 West Bay Resident's Association.



1 SITE - AERIAL PHOTO 1:500

ZONING & PROJECT INFORMATION (EXISTING / PROPOSED):

MUNICIPAL ADDRESS 819 - 821 - 823 ESQUIMALT ROAD, VICTORIA B.C. LEGAL DESCRIPTION: LOTS 18-20, SECTION 11, ESQUIMALT DISTRICT, PLAN 265 TOTAL SITE AREA: 2.031 m² (21.862 ft²) (0.50 Acres) (0.203 ha)

TOWNSHIP OF ESQUIMALT ZONING BYLAW, 1992, NO. 2050 TOWNSHIP OF ESQUIMALT PARKING BYLAW, 1992, NO. 2011

819 ESQUIMALT ROAD = C-1 CONVENIENCE COMMMERICAL 821 ESQUIMALT ROAD = RM-4 MULTIPLE FAMILY RESIDENTIAL 823 ESQUIMALT ROAD = RM-4 MULTIPLE FAMILY RESIDENTIAL

SITE SPECIFIC ZONING PROPOSED ZONING:

EXISTING MAXIMUM BUILDING HEIGHT:

PROPOSED MAXIMUM BUILDING HEIGHT:

ZONING LAND USE BYLAW:

EXISTING ZONING:

C-1 = 275m² MAX. FLOOR AREA RM-4 = 1.0 MAX. F.A.R. EXISTING MAXIMUM F.A.R.:

PROPOSED F.A.R.: TARGET NUMBER OF UNITS

C-1 = 30% (609.3 m²) RM-4 = 30% (609.3 m²) EXISTING MAX. LOT COVERAGE:

PROPOSED SITE COVERAGE:

| | RESIDENTIAL - NO OF UNITS | RESIDENTIAL AREA | AMENITY AREA | / SERVICE AREA | FLOOR AREA |
|----------|------------------------------|------------------|--------------|------------------|------------|
| | | m2 | m2 | m2 | m2 |
| LEVEL 1 | 6 | 453.50 | 323.90 | 222.00 | 999. |
| LEVEL 2 | 12 | 901.60 | | 97.80 | 999. |
| LEVEL 3 | 12 | 901.60 | | 97.80 | 999. |
| LEVEL 4 | 12 | 901.60 | | 97.80 | 999. |
| LEVEL 5 | 11 | 774.63 | | 84.17 | 858. |
| LEVEL 6 | 11 | 774.63 | | 84.17 | 858. |
| LEVEL 7 | 11 | 774.63 | | 84.17 | 858. |
| LEVEL 8 | 11 | 774.63 | | 84.17 | 858. |
| LEVEL 9 | 9 | 582.78 | | 78.05 | 660. |
| LEVEL 10 | 9 | 582.78 | | 78.05 | 660. |
| SUBTOTAL | 104.00 | 7,422.38 | 323.90 | 1,008.18 | 8,754 |
| ROOF1 | | | 322.00 | 69.55 | 391 |
| TOTAL | 104.00 | 7,422.38 | 645.90 | 1,077.73 | 9,146 |
| | | | | SITE AREA | 2,031 |
| | | | | ELOOP APEA PATIO | 2 |

C-1: FRONT: 7.5m SIDE: 1.5m-3.0m REAR: 7.5m EXISTING BUILDING SETBACKS:

RM-4: FRONT: 7.5m SIDE: 6.0m REAR: 7.5m

FRONT:6.0m SIDE: 5.0m (TO FACE OF BUILDING) SIDE: 3.0m (TO FACE OF BALCONIES @ FLOORS 2-4) REAR: 7.0m PROPOSED BUILDING SETBACKS

EXISTING USABLE OPEN SPACE:

MINIMUM 7.5% OF SITE AREA = 152.3 m² = 10% OF SITE AREA = 223 m² (NOT INCLUDING ROOFTOP PATIO)

PROPOSED USABLE OPEN SPACE:

REQUIRED OFF-STREET PARKING SPACES: 0.5 STALLS / DWELLING UNIT (SENIOR CITIZENS APARTMENTS) = 0.5 x 104 DWELLING UNITS = 52 PARKING STALLS



ZEIDLER ARCHITECTURE 536 Broughton St, 2nd Flr Victoria, BC V8W 1C6 T +1 250 388 9494



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ARCHITECTURAL

A0.1 PROJECT DATA
A0.2 SURVEY PLAN (BY OTHERS) AND PROJECT DATA
A0.3 FLOOR PLANS
A0.4 FLOOR PLANS
A0.5 ELEVATIONS
A0.6 SECTIONS AND 3D VIEWS
A0.7 SHADOW STUDIES
A0.8 SHADOW STUDIES

project title

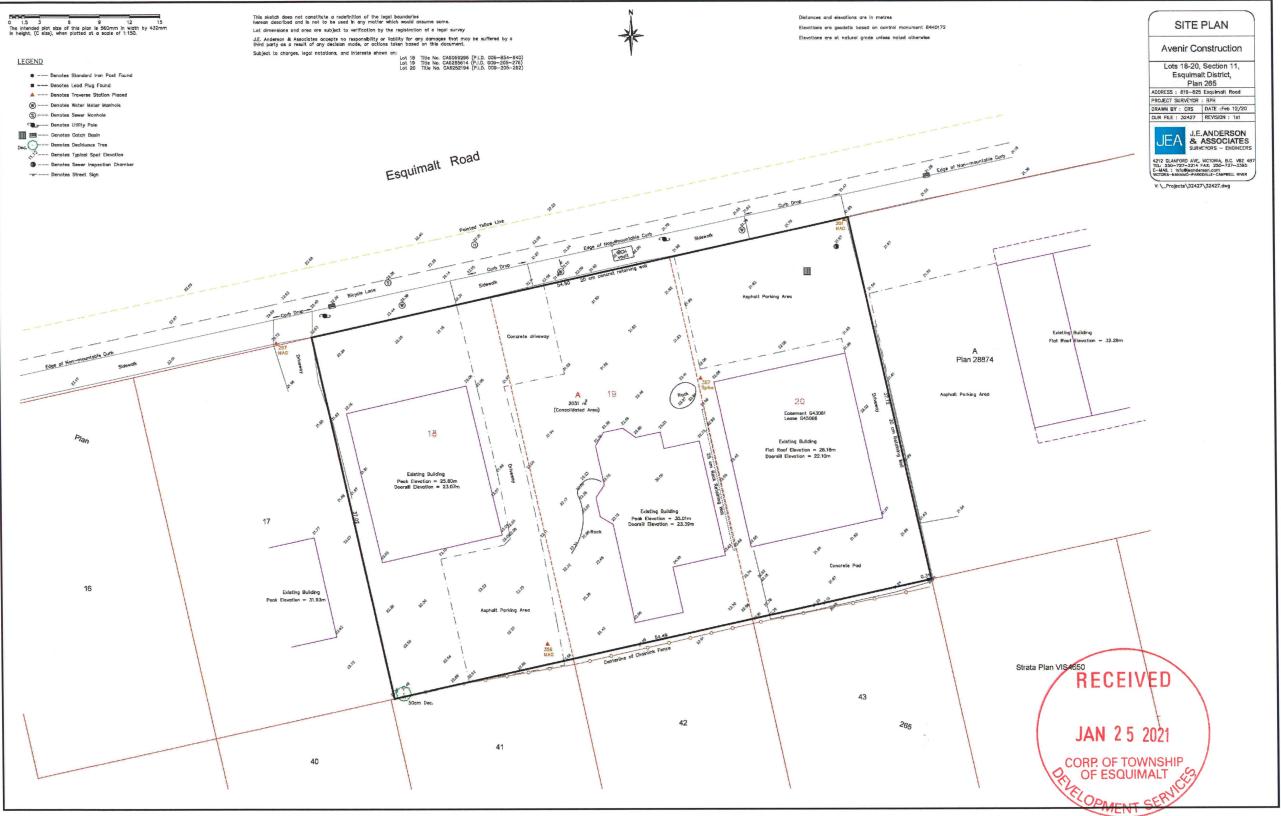
NEW MULTIFAMILY RESIDENTIAL BUILDING

819-821-823 ESQUIMALT ROAD

PROJECT DATA

1:500 MP JB 219P-141

A0.1



NOTE; ALL INFORMATION OBTAINED FROM SITE SURVEY PERFORMED BY J.E. ANDERSON & ASSOCIATES SURVEYORS. ENGINEERS, IN ACCORDANCE WITH THE PROVISIONS OF THE SURVEYS ACT. SURVEY COMPLETED 12th FEBRUARY 2020. THE LEGAL SURVEY DEPICTED ON THIS SHEET IS FOR REFERENCE ONLY, ZEIDLER ARCHITECTURE ASSUMES NO REPSONSIBILITY FOR THE ACCURACY AND CONTENT OF THE SURVEY INFORMATION DEPICTED HEREIN



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NEW MULTIFAMILY RESIDENTIAL BUILDING

819-821-823 ESQUIMALT ROAD

drawing title

SURVEY PLAN (BY OTHERS) AND PROJECT DATA

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 MP

 checked by:
 JB

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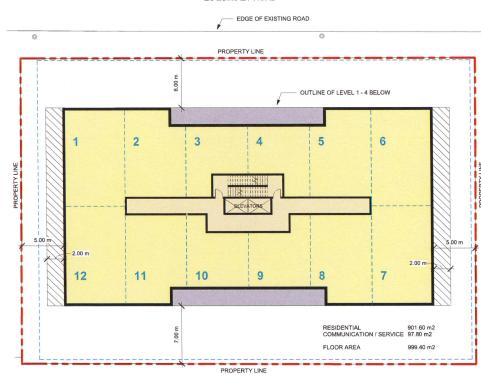
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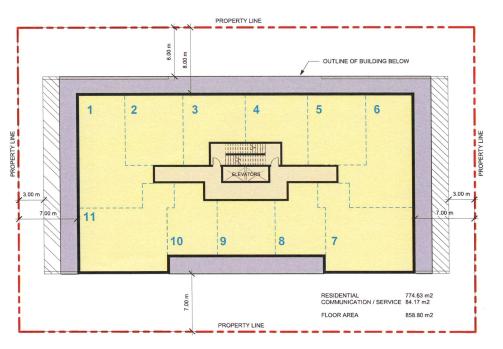
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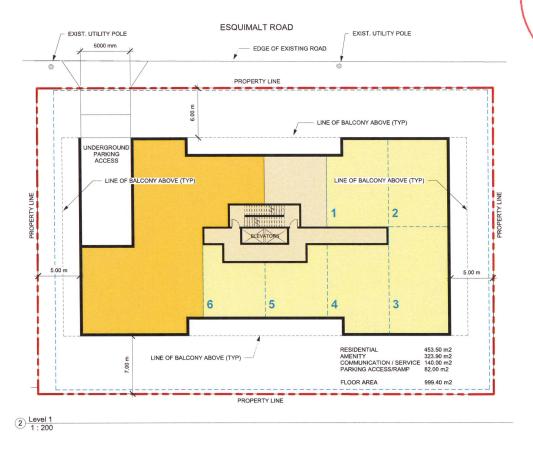
ESQUIMALT ROAD

4 Level 9 - 10 1:200

1 Level 2 - 4 1: 200







ESQUIMALT ROAD



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CORP. OF TOWNSHIP OF ESQUIMALT



RESIDENTIAL



PROPOSED BALCONIES



OPEN / LANDSCAPED AREAS



LEGEND 1: 200

NEW MULTIFAMILY RESIDENTIAL BUILDING

819-821-823 ESQUIMALT ROAD

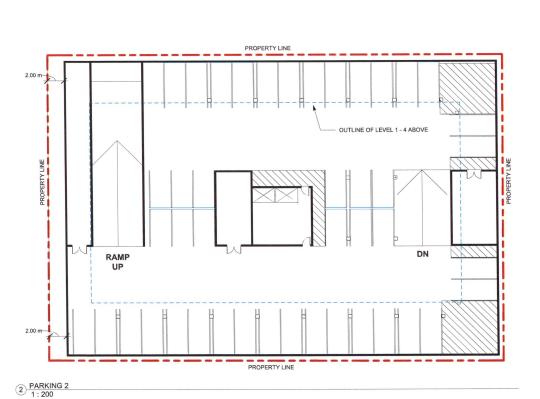
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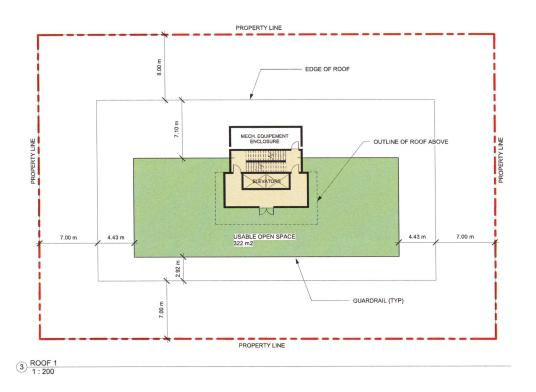
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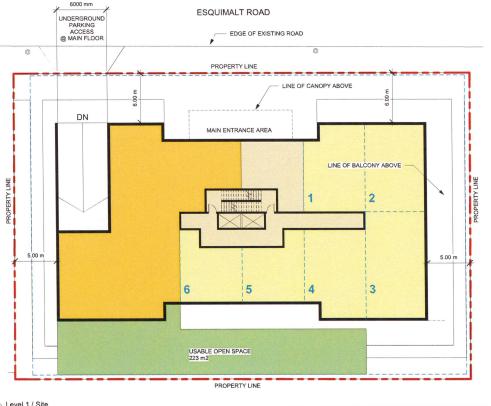
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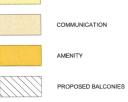
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NEW MULTIFAMILY RESIDENTIAL BUILDING 819-821-823 ESQUIMALT ROAD

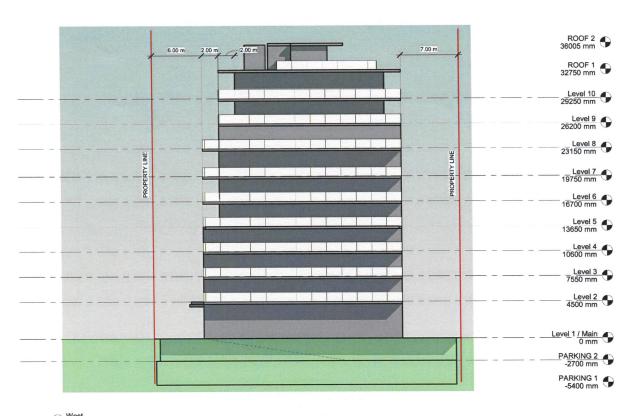
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FLOOR PLANS

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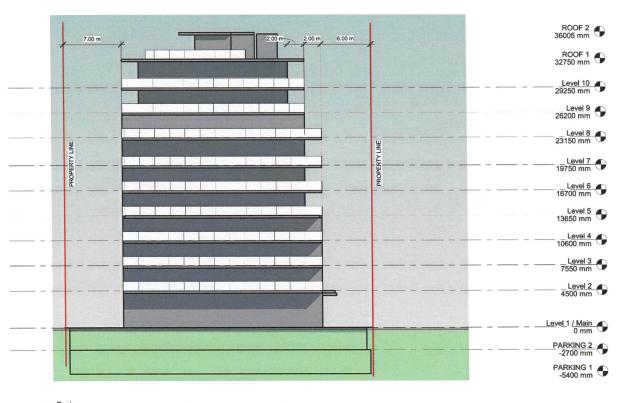
1 Level 1 / Site 1:200



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2 South
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3 East 1: 200 BALCONIES ARE TO BE RESOLVED - SHOWN TO ILLUSTRATE PROPOSED SETBACKS ONLY





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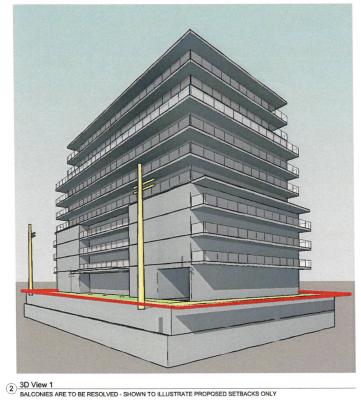
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ELEVATIONS

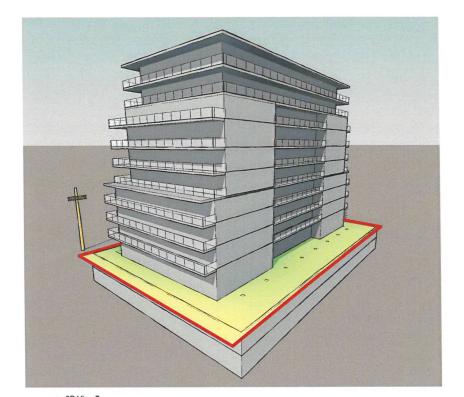
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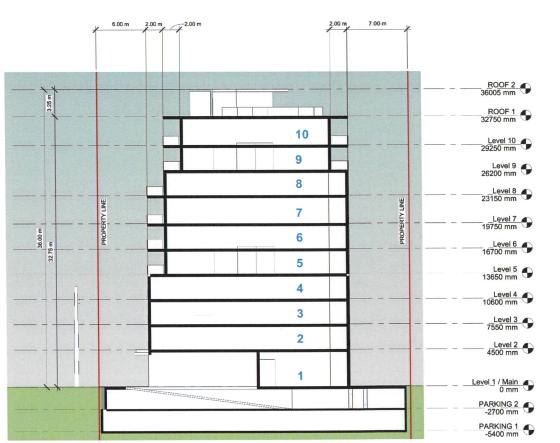
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4 3D View 3 BALCONIES ARE TO BE RESOLVED - SHOWN TO ILLUSTRATE PROPOSED SETBACKS ONLY



3 D View 7
BALCONIES ARE TO BE RESOLVED - SHOWN TO ILLUSTRATE PROPOSED SETBACKS ONLY



1 Section 1 1:200



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NEW MULTIFAMILY RESIDENTIAL BUILDING

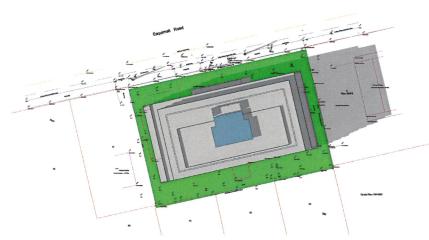
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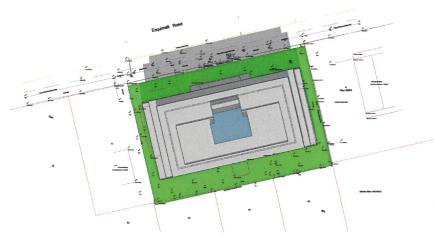
SECTIONS AND 3D VIEWS

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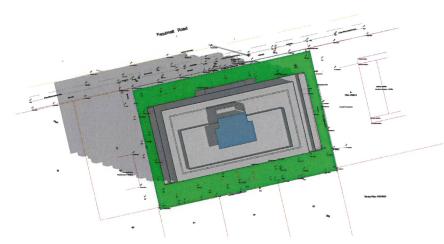
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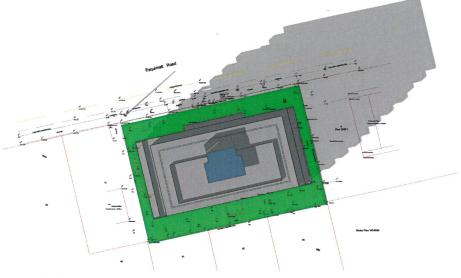
6 Shadow Studies June 21 03PM 1:500



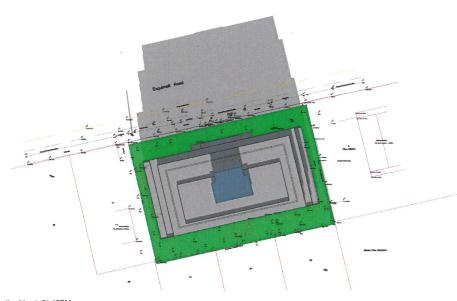
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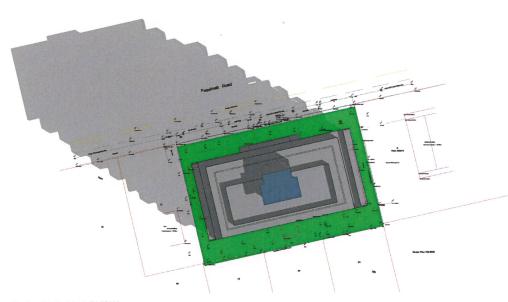
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(5) Shadow Studies March 21 03PM 1:500



3 Shadow Studies March 21 12PM 1:500



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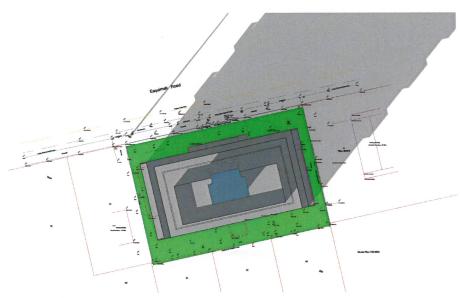
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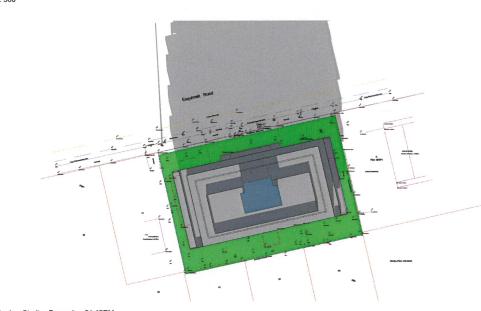
SHADOW STUDIES

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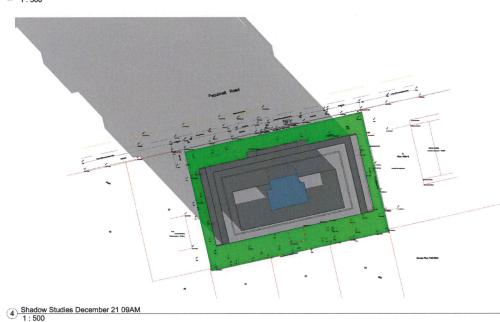
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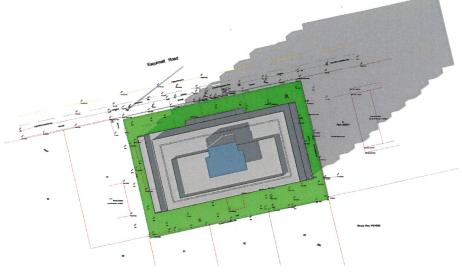


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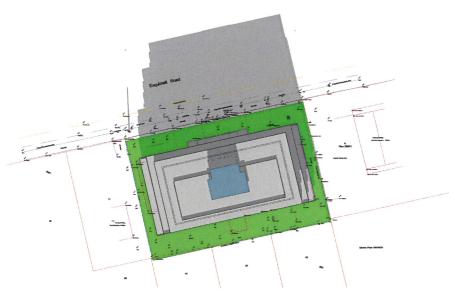


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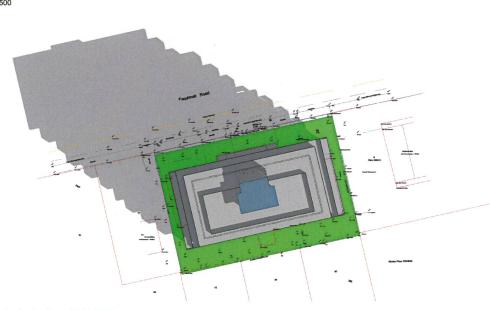




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zeibler architecture 536 Broughton St, 2nd Flr Victoria, BC V8W 1C6 T +1 250 388 9494





No. Date

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NEW MULTIFAMILY RESIDENTIAL BUILDING

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